Rights, Equality and Citizenship (REC) Programme of the European Commission (2014-2020)



Monitoring and Detecting Online Hate Speech

Agreement Number: JUST/2014/RRAC/AG/HATE/6652

D1.5: Advisory Board Meeting 2 [†]

Abstract: This deliverable reports the proceedings of the 2nd MANDOLA Advisory Board.

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ICITA	Principal Contractor	Bulgaria
INTHEMIS	Principal Contractor	France
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1.5.3	18/11/2017	Editor	Submitted to AB members for comments, on 6/11/2017, but no further amendments / corrections were received to date.
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Table of Contents

טסמ	umen	t Kevis	sions & Quality Assurance	3
Tab	le of C	Conten	ts	4
1	Exec	Executive summary		
2	•			7
	2.1	MANI	DOLA objectives	7
	2.2		OOLA activities	
	2.3		MANDOLA material	
		2.3.1	Deliverables	8
		2.3.2	Presentations	9
		2.3.3	Publications in Journals & Conferences	9
		2.3.4	Working Documents	9
3	Aims	& Obj	ectives of the Advisory Board (AB)	10
	3.1	The O	bjectives of the MANDOLA AB	11
		3.1.1	AB duties in general	11
		3.1.2	AB duties in particular	11
	3.2	AB Co	nstraints	12
	3.3	AB Me	embership	13
	3.4	Metho	odology used to populate AB2	14
4	Proc	eeding	s of the AB2	15
	4.1	Welco	ome/Introduction/Advisory Board	16
	4.2	Short	Review of the MANDOLA Results	17
	4.3	Short	Presentations by AB members	18
	4.4	The M	1ANDOLA Dashboard & Mobile Application	23
	4.5	Privac	cy Impact Assessment (PIA) of the MANDOLA outcomes	24
	4.6		rt review of the Landscape analysis and introduction to Mandola St	
	4.7	Brains	storming Panel	26
		4.7.1	Question 1	26
		4.7.2	Question 2	28
		4.7.3	Question 3	30

	4.7.4	Conclusions	32
5	Conclusions	& Lessons Learned	.34
6	Appendix A	: Agenda of AB2 (Advisory Board Meeting 2)	.35
7	Appendix B	AB2 presentation by Evangelos Markatos	.38
8	Appendix C	The MANDOLA Dashboard & Mobile Application	.43
9	Appendix D	: Privacy Impact Assessment of the MANDOLA outcomes	.63
10	• •	A short review of the Landscape analysis and introduction to Mandola Survey	.70
11	Appendix F:	Brainstorming Panel / Question 1	.84
12	Appendix G	: Brainstorming Panel / Question 2	.85
13	Appendix H	: Brainstorming Panel / Question 3	.86

1 Executive summary

The current document reports the proceedings of the 2nd MANDOLA Advisory Board which took place in Brussels, on 7 September 2017 (10-17:00), in the *Office of the Spanish National Research Council*. The Advisory Board comprised nine external and five internal members.

The aim of the Advisory Board was to discuss and offer feedback to selected areas of project deliverables, as well as to debate possible follow-up for MANDOLA.

This document, comprises the following chapters:

- 1. **Chapter 2** [Background to the MANDOLA project in p. 7]: This chapter offers the background to the MANDOLA project. It may be useful to readers unfamiliar with the project. More material about the project may be found at the project site (http://mandola-project.eu/publications/).
- 2. **Chapter 3** [Aims & Objectives of the Advisory Board (AB), in p. 10]: This chapter describes the aims & objectives of the Advisory Board, as well as the practical constraints taken into consideration, when examining Advisory Board candidates.
- 3. **Chapter 4** [*Proceedings of the AB2*, in p. 15]: This chapter gives the proceedings of the Advisory Board Meeting 2 (**AB2**).
- 4. **Chapter 5** [Conclusions & Lessons Learned, in p. 34]: This chapter gives the conclusions and lessons learned from AB2. Important new issues that emerged from the discussion included the difficulty of defining and countering hate speech, as well as recent increased awareness about the subject.
- 5. The document includes the following **appendices**:
 - a. Appendix A: Agenda of AB2 (Advisory Board Meeting 2)
 - b. Appendix B: AB2 presentation by Evangelos Markatos
 - c. Appendix C: The MANDOLA Dashboard & Mobile Application
 - d. Appendix D: Privacy Impact Assessment of the MANDOLA outcomes
 - e. Appendix E: A short review of the Landscape analysis and introduction to Mandola Stakeholder Survey
 - f. Appendix F: Brainstorming Panel / Question 1
 - g. Appendix G: Brainstorming Panel / Question 2
 - h. Appendix H: Brainstorming Panel / Question 3

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2 Background to the MANDOLA project 1

MANDOLA (Monitoring ANd Detecting OnLine hAte speech) is a 24-months project cofounded by the Rights, Equality and Citizenship (REC) Programme of the European Commission, which aims at making a bold step towards improving the understanding of the prevalence and spread of online hate speech and towards empowering ordinary citizens to report hate speech.

2.1 MANDOLA objectives

The MANDOLA specific objectives are the following:

- To monitor the spread and penetration of online hate-related speech in the European Union (EU) and in the E.U. Member States using big-data approaches, while investigating the possibility to distinguish, among monitored contents, between potentially illegal hate-related speech and non-illegal hate-related speech;
- To provide policy makers with actionable information that can be used to promote policies for mitigating the spread of online hate speech;
- To provide ordinary citizens with useful tools that can help them deal with online hate speech irrespective of whether they are bystanders or victims;
- To transfer best practices among E.U. Member States;
- To set-up a reporting infrastructure that will enable the reporting of potentially illegal hate speech.

The MANDOLA project addresses the two major difficulties in dealing with online hate speech: the lack of reliable data and the poor awareness on how to deal with the issue. Indeed, it is difficult to find reliable data that can show detailed online hate speech trends (inter alia in terms of geolocation and in relation to the focus of hate speech). Moreover, available data generally do not distinguish between potentially illegal hate speech and not illegal hate speech. In addition, the different legal systems in various Member States make it difficult for ordinary people to perceive the boundaries between both these categories of content. In this context, citizens might have difficulties to know how to deal with potentially illegal hate speech and how to behave when facing harmful but not illegal hate content. The lack of reliable data also prevents to make reliable decisions and push policies to the appropriate level.

The two MANDOLA innovations are (1) the extensive use of IT and big data to study and report online hate, and (2) the research on the possibility to make a clear distinction between legal and potentially illegal content taking into account the variations between E.U. Member States legislations.

MANDOLA is serving: (1) policy makers - who will have up-to-date online hate speech-related information that can be used to create enlightened policy in the field; (2) ordinary citizens - who will have a better understanding of what online hate speech is and how it evolves, and who will be provided with information for recognising legal and potentially illegal online hate-speech and for acting in this regard; and (3) witnesses of online hate speech incidents - who will have the possibility to report hate speech anonymously.

-

¹ The content of this chapter has been taken from Deliverable D2.4b (http://mandola-project.eu/m/filer-public/d7/bd/d7bd3a35-f9b5-418e-af55-74539d17eddf/mandola-d24b4-20170930.pdf).

2.2 MANDOLA activities

In order to achieve its objectives, the project includes the following activities:

- An analysis of the legislation on illegal hate-speech at the European and international level and in ten E.U. Member States.
- An analysis of the applicable legal and ethical framework relating to the protection of privacy, personal data and other fundamental rights in order to implement adequate safeguards during research and in the products to be developed.
- The development of a monitoring dashboard, which aims to identify and visualise cases of online hate-related speech spread on social media (such as Twitter) and on the Web.
- The creation of a multi-lingual corpus of hate-related speech based on the collected data, to be used to define queries in order to identify Web pages that may contain haterelated speech and to filter the tweets during the pre-processing phase. The vocabulary is developed with the support of social scientists and enhanced by the Hatebase (http://www.hatebase.org/).
- The development of a reporting portal, in order to allow Internet users to report potentially illegal hate-related speech material they have noticed on the Internet.
- The development of a smart-phone application, in order to allow anonymous reporting of potentially hate-related speech materials noticed on the Web and in social media.
- The creation and dissemination of a Frequently Asked Questions document, to be disseminated via the project portal and the smart-phone app.
- The creation of a network of National Liaison Officers (NLOs) of the participating Member States. They are intended to act as contact persons for their country, to exchange best practices and information, and to support the project and its activities with legal and technical expertise when needed.
- The development of a landscape of current responses to hate speech across Europe and of a Best Practices Guide for responding to online hate speech for Internet industry in Europe.

2.3 More MANDOLA material

The project site (http://mandola-project.eu/) contains more information about the project, as well as all the publishable documents (http://mandola-project.eu/publications/):

2.3.1 Deliverables

- 1. D1.1: Dissemination Plan (3/2016)
- 2. D1.2: Midterm Dissemination Report (10/2016)
- 3. D1.3: Final Dissemination Report (9/2017)
- 4. D1.4: Advisory Board Meeting 10/2016)



- 5. D2.1: Intermediate Report Definition of Illegal Hatred and Implications (7/2016)
- 6. D2.1b: Definition of illegal hatred and implications (final report) (9/2017)
- 7. D2.2: Identification and analysis of the legal and ethical framework (7/2017)
- 8. D2.3: Legal and ethical compliance of the MANDOLA research (9/2017)
- 9. D2.4a: Private Impact Assessment of the MANDOLA outcomes (7/2017)
- 10. D2.4b: Privacy Impact Assessment of the MANDOLA outcomes (final report) (9/2017)
- 11. D3.1: MANDOLA Monitoring Dashboard (9/2016)
- 12. D3.2: Reporting Portal (10/2016)
- 13. D3.3: Smartphone App (5/2017)
- 14. D4.1: FAQ on Responding to on-line hate speech (7/2016)
- 15. D4.1b: FAQ on Responding to on-line hate speech (9/2017)
- 16. D4.2: Best Practice Guide for Responding to Online Hate Speech for Internet Industry (3/2017)
- 17. D4.3: Mandola WS4 Workshop with Stakeholders (8/2017)
- 18. D4.4: Landscape and Gap Analysis (8/2017)
- 19. D4.5 Stakeholder Survey (9/2017)

2.3.2 Presentations

- 1. Evangelos Markatos. MANDOLA: Monitoring and Detecting on-line Hate Speech. MANDOLA Workshop, Montpelier France, February 2017.
- Estelle De Marco. The criminalisation of Hate Speech: limits and comparative study of the laws from 10 European Union's member state. MANDOLA Workshop, Montpelier France, February 2017.
- 3. Demetris Paschalides. Technologies to detect, analyse and report online hate speech: the Mandola experience. MANDOLA Workshop, Montpelier France, February 2017.
- Ioannis Inglezakis. The criminalisation of the criticism of religion. MANDOLA Workshop, Montpelier France, February 2017.
- Ioannis Inglezakis. Hate and xenophobic speech on the Internet. In REDA 2015: Regulation and Enforcement in the Digital Era. Cyprus, November 2015.

2.3.3 Publications in Journals & Conferences

 Marios Dikaiakos, George Pallis and Evangelos Markatos. Mandola: <u>Monitoring and Detecting Online Hate</u> <u>Speech</u>. ERCIM News No. 107 (Special Theme: Machine Learning) p49. October 2016

2.3.4 Working Documents

 D2.1: Intermediate Report - Definition of Illegal Hatred and Implications



3 Aims & Objectives of the Advisory Board (AB)

This chapter describes the aims & objectives of the Advisory Board, as well as the practical constraints taken into consideration.

The *aim* of the task undertaken is to compose the *optimum AB*, under the *practical constraints* of the project.

The Chapter comprises the following sections:

- 1. The Objectives of the MANDOLA AB
- 2. AB Constraints
- 3. AB Membership



3.1 The Objectives of the MANDOLA AB

Setting up an Advisory Board "that will steer this project" is the goal of WS1.3. The delivery of the following outputs is part of the project's contractual obligations:

- 1. D1.4 Advisory Board Meeting 1 Target group: ALL
- 2. D1.5 Advisory Board Meeting 2 Target group: ALL

The current document constitutes deliverable D1.5.

3.1.1 AB duties in general

In general, an Advisory Board provides non-binding strategic advice. Among the reasons for creating an AB are the following:

- Seek expertise outside MANDOLA.
- Complement existing strengths.
- Counsel on issues raised by MANDOLA.
- Become a resource for MANDOLA managers.
- Provide un-biased ideas.
- Monitor project performance.

3.1.2 AB duties in particular

According to the MANDOLA project objectives, the Advisory Board should have the following characteristics:

- AB will **steer** the project.
- AB will help spread the project message well beyond participant Member States.
- AB will assist the promotion of the developed technologies and tools.
- AB will provide valuable feedback & market guidelines on progress & results.
- AB will further **enhance** impact & **dissemination** of MANDOLA's ideas.
- AB will foster dialogue & debate.
- AB will serve as a source of expertise.



3.2 AB Constraints

Project constraints place an upper limit of **20** to the number of external AB members who reside outside Brussels. In addition, the **AB members must be EU residents**.

The meeting room made available has a capacity of 25. This implies that with a total of six internal AB members, the external AB members should be restricted to 19.

In addition, AB2 aims at discussing and offering feedback to selected areas of project deliverables, as well as debating possible follow-up for MANDOLA. Given that the members' participation was required on three distinct items of the Agenda [see *Appendix A: Agenda of AB2 (Advisory Board Meeting 2)*, p. 35], it was decided to restrict the number of AB2 members to 12-15.

MANDOLA project partners are grateful to the *Office of the Spanish National Research Council*, Rue du Trône, 62, Brussels, who made their meeting room available, free of charge.



3.3 AB Membership

In general, AB members must be individuals

- 1. with personal qualities and
- 2. representing an *important* entity, where *important* is understood to mean *important for* the project, and
- 3. with knowledge of the issues the project deals with and
- 4. with good command of English and
- 5. with the ability to be present at the AB meetings in Brussels.

Given the above and the project objectives (see *The Objectives of the MANDOLA AB*, above), AB members shall then be drawn from:

- Academia
- NGOs
- LEA
- Internet Industry
- Government
- Other



3.4 Methodology used to populate AB2

This section describes the methodology used to populate the Advisory Board. The material is taken from Chapter 3 of MANDOLA deliverable D1.4.

The process used to populate AB2 was simply to select from those individuals who were invited to AB1, the top 12-15. Chapter 3 of MANDOLA deliverable D1.4 discusses the AB candidates ranking methodology so that AB is balanced across four attributes: Personal expertise, type of members' organizations, nationality & gender. So, ranking DOES NOT reflect our opinion on candidates' competence. Only 12-15 were chosen so that there was time enough for all AB2 members to discuss, debate and contribute on three distinct items of the Agenda, as explained in Section 3.2 (see p. 12).

The methodology used to select AB candidates is to create a super-list through MANDOLA members' recommendations and Internet search and then narrow-down as following:

- 1. Create a super-list of 50-60 individuals, candidates for the AB.
- 2. Assess the suitability of each individual across a number of attributes.
- 3. Combine the marks/attribute into an overall score/individual.
- 4. Order the individuals according to their score.
- 5. Invite the top 16 individuals.
- 6. Once an individual accepts an invitation, the individual is moved to the top of the list.
- 7. Once an individual declines the invitation, the individual is moved to the bottom of the list.
- 8. Continue until you have 16 acceptances.

For more information, please see pp. 9-17 of Chapter 3 of MANDOLA deliverable D1.4.



4 Proceedings of the AB2

This chapter gives the proceedings of the Advisory Board Meeting 2 (<u>AB2</u>). The chapter will be partitioned into the AB2 Agenda items [see *Appendix A: Agenda of AB2 (Advisory Board Meeting 2)*, p. 35].





4.1 Welcome/Introduction/Advisory Board

Dr. Nikos Frydas from FORTH, a MANDOLA consortium partner, welcomed the AB members

and went briefly through the Agenda items.

Following that, each AB member introduced him/her-self.

The Table below lists the AB2 members' surnames, names, organization, position and e-mail.

The field *Ext* indicates if the members is **Int**ernal, or **Ext**ernal.



Surname	Name	Organization	Position	Ext	e-mail
Baider	Fabienne	University of Cyprus	Associate Professor	Ext	fabienne@ucy.ac.cy
Belavusau	Uladzislau	T.M.C. Asser Institute / University of Amsterdam	Senior Researcher in European Law	Ext	U.Belavusau@uva.nl
Callanan	Cormac	AIS, Ireand	CEO	Int	cc@aconite.com
Cummiskey	Siobhan	Facebook	Policy Manager, EMEA	Ext	scummiskey@fb.com
De Marco	Estelle	INTHEMIS, France	Director, Senior researcher	Int	estelle.de.marco@inthemis.fr
Dikaiakos	Marios	Univ. of Cyprus	Professor of Computer Science	Int	mdd@cs.ucy.ac.cy
Dzsinich	Gergely	СуСар	Partner	Ext	g@dzsinich.com
Frydas	Nikos	FORTH, Greece	External Consultant	Int	nfrydas@cantab.net
Inglezakis	Ioannis	Aristotelean University of Thessaloniki, Law School	Associate Professor	Ext	iingleza@law.auth.gr
Le Toquin	Jean- Christophe	CYAN, Cybersecurity and Cybercrime Advisers Network	President	Ext	jcletoquin@socogi.fr
Lemaire *	Sarah	www.ceji.org	Project assistant	Ext	sarah@ceji.org
Markatos	Evangelos	FORTH, Greece	Head, Distributed Computing Systems Laboratory	Int	markatos@ics.forth.gr
Mitrou	Lilian	Aegean University	Associate Professor	Ext	l.mitrou@aegean.gr
Van den Reeck	Mark	Hamogelo tou Paidiou	Head of International Cooperd	Ext	marcvandenreeck@hamogelo.gr

* Ms. Sarah Lemaire is not with www.ceji.org anymore. Any enquiries should be directed, instead, to Ms. Melissa Sonnino, FacingFacts Project Coordinator, at melissa.sonnino@ceji.org.

4.2 Short Review of the MANDOLA Results

Prof. Evangelos Markatos from FORTH, the project leader, made a short review of MANDOLA

Coffee Break

Welcome/Introductions/Advisory Board

Short Review of MANDOLA results

Short Presentations by AB members

Nikos Frydas

AB members

Vangelis Markatos

10:00-10:15

10:15-10:30

10:30-11:15

11:15-11:30

results. The main points of the presentation are:

- 1. What do we want to do in MANDOLA?
- 2. Why?
- 3. How is Hate speech measured?
- 4. Dashboard Hatemap
- 5. Dashboard Hotspot
- 6. FAQs
- 7. Reporting Portal
- 8. Legal issues

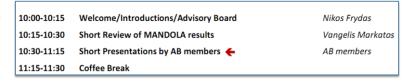
For the presentation see *Appendix* B: AB2 presentation by Evangelos Markatos, in p. 38.



4.3 Short Presentations by AB members

AB2 members were invited in advance to prepare a short (4-5 mins) presentation, or speech,

on their work on hate speech. Most of them kindly responded, and some sent their presentations in advance, even though they were not



able to participate to AB2, due to last minute unforeseen complications.

Most members gave written permission to make available their presentation. This material has been uploaded in the MANDOLA common space in the cloud.

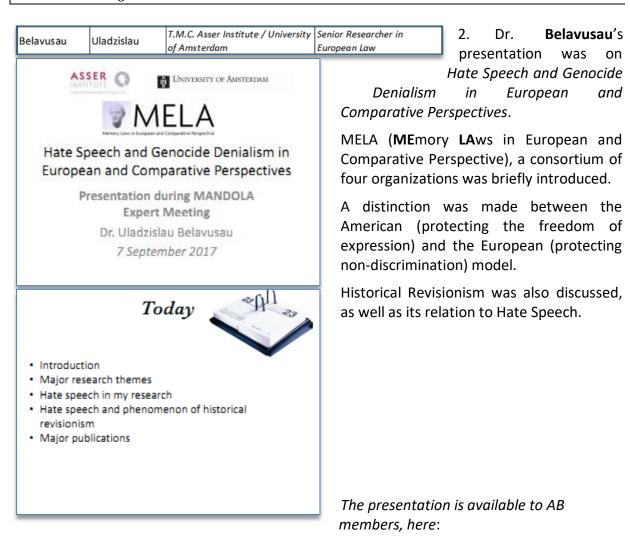
The following presentations / speeches were made:



The presentation is available to AB

members, here:

https://www.dropbox.com/sh/b8uye9l84xh6lwv/AABEu325cQs5R7Rm425GUFcPa?dl=0



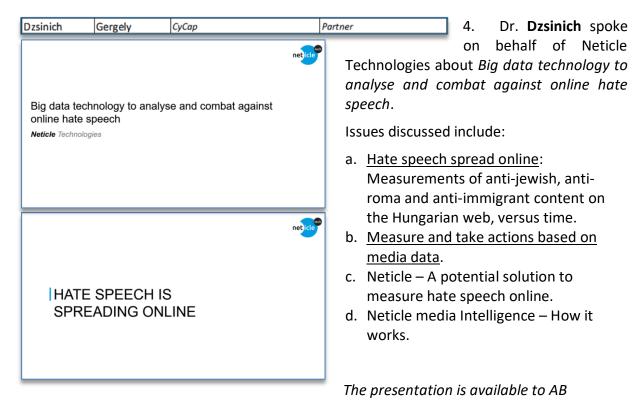
https://www.dropbox.com/sh/b8uye9l84xh6lwv/AABEu325cQs5R7Rm425GUFcPa?dl=0



Ms. Cumminskey's touched presentation

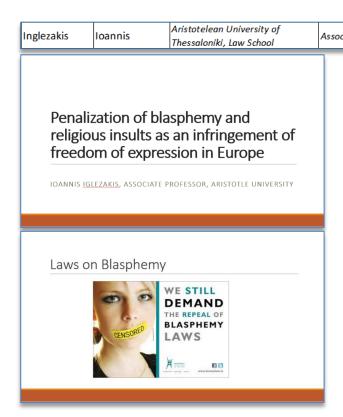
upon the following issues:

- a. Facebook's community standards,
- b. Stakeholders Facebook cooperates
- c. How Facebook removes hate speech.
- d. EU Code of Conduct on Hate Speech
- e. Reporting posts
- f. How to improve?



members, here:

https://www.dropbox.com/sh/b8uye9l84xh6lwv/AABEu325cQs5R7Rm425GUFcPa?dl=0



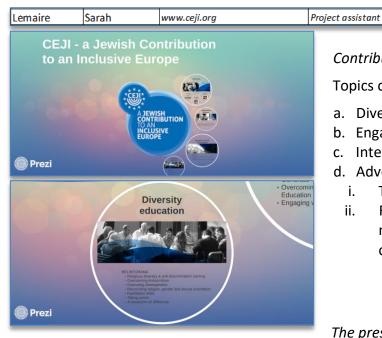
5. Prof. **Inglezakis** Associate Professor discussed the topic Penalization of blasphemy and religious insults as infringement of freedom of expression in Europe.

The topics of his presentation were:

- a. Reactions against Blasphemy
- b. The purpose of blasphemy laws
- c. Limitations of the right to freedom of expression
- d. European Court of Human Rights
- e. Council of Europe Report of the Committee on Culture, Science and Education of 8 June 2007
- f. Venice Commission

The presentation is available to AB members, here:

https://www.dropbox.com/sh/b8uye9l84xh6lwv/AABEu325cQs5R7Rm425GUFcPa?dl=0



Ms. Lemaire. 6. presented CEJI - a Jewish

Contribution to an Inclusive Europe.

Topics covered include:

- a. Diversity education
- b. Engaging Jewish communities
- c. Intercultural dialogue
- d. Advocacy
 - i. The eMORE project
 - Facing facts "online courses on monitoring hate speech and hate crime - www.facingfacts.eu"

The presentation is available to AB

members, here:

http://prezi.com/smvzbaki1fup/?utm campaign=share&utm medium=copy&rc=ex0share

Van den Reeck Mark Hamogelo tou Paidiou	Head of International Cooperations
---	---------------------------------------

Mr. Van den Reeck 7. spoke about The Smile of the Child ('Smile') and its direct interest on hate speech, as the national operator for Greece of child assistance and emergency lines:

"Smile is initiator and currently holding secretariat and presidency of EAN (European Antibullying Network, set up in 2014), where a debate is coming up as to the question whether or not there is/ought to be a tendency towards osmosis between cyberbullying and hate speech".

"The development of bullying is remarkably on the rise as well because of the cyber phenomenon. It has significantly lowered the threshold for perpetrators and has somehow brought both phenomena of bullying and hate speech closer to one another".

"The question lies hence in the dilemma whether hate speech could or should be incorporated in antibullying programs as 'new forms of bullying'. Some believe it should, others are very reticent to negative. As said, the debate will shortly be on the agenda of EAN as well. *Smile*', for one, believes that the answer tends to be negative. Handling of individual bullying is an issue on its own and should not be blurred nor further complicated by broader and complex issues of hate speech".

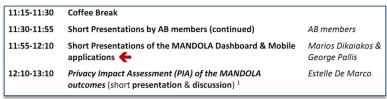


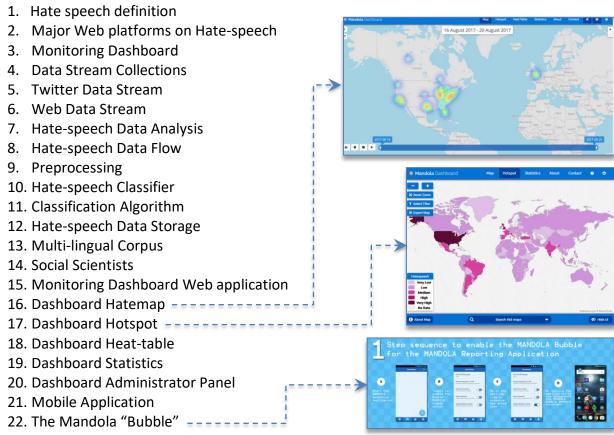
4.4 The MANDOLA Dashboard & Mobile Application

Prof. Marios Dikaiakos from UCY, a MANDOLA consortium partner, presented the MANDOLA

Dashboard and the MANDOLA Mobile applications.

The presentation, available to MANDOLA members, comprised the following topics:





23. Reporting while browsing YouTube Mobile Application

For the presentation, see *Appendix C: The MANDOLA Dashboard & Mobile Application*, in p. 43.

4.5 Privacy Impact Assessment (PIA) of the MANDOLA outcomes

Dr. Estelle De Marco from INTHEMIS, a MANDOLA consortium partner, made a short

presentation on the *Privacy Impact Assessment of the MANDOLA outcomes*.

During the 1st phase of her presentation, Dr. De Marco

11:15-11:30	Coffee Break	
11:30-11:55	Short Presentations by AB members (continued)	AB members
11:55-12:10	Short Presentations of the MANDOLA Dashboard & Mobile applications	Marios Dikaiakos & George Pallis
12:10-13:10	Privacy Impact Assessment (PIA) of the MANDOLA outcomes (short presentation & discussion) ¹	Estelle De Marco

discussed the Privacy Impact Assessment (PIA). In a broad sense, PIA is understood to mean:

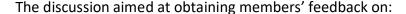
Assessment of risks posed by a project, to the right to private life and to personal data protection, and more widely to the other rights and freedoms either exercised by individuals in their respective personal spheres, or restricted by extension because of a privacy limitation or a personal data processing.

The method used on PIA was based on other methods, work and recommendations, like

methods designed in several projects (ePOOLICE, PIAF, VIRTUOSO), Guidelines on risk management (ENISA, EBIOS), The Article 29 Data Protection Working Party Guidelines on DPIA, the Article 35 of the GDPR / 26 of the Directive 2016, etc.

MANDOLA outcomes, subject to the PIA include

- the monitoring dashboard
- the smartphone app
- the reporting portal
- information dedicated to policy makers and the Internet Industry and
- information dedicated to Internet users



- 1. Section 4 Recommendations,
- 2. The elements of the content of the PIA, such as the identification of risks &
- 3. The methodology

For the presentation, see *Appendix D: Privacy Impact Assessment of the MANDOLA outcomes*, in p. 63.







4.6 A short review of the Landscape analysis and introduction to Mandola Stakeholder Survey

Mr. Cormac Callanan from ACONITE, a MANDOLA consortium partner, made a short

presentation on the Landscape analysis and also introduced the Mandola Stakeholder Survey.

13:10-14:10	Lunch Break	
14:10-14:25	A short review of the Landscape analysis and introduction to Mandola Stakeholder Survey (a short presentation) ³	Cormac Callanan
14:25-15:15	Brainstorming Panel on above topic	Cormac Callanan & Nikos Frydas

The *Landscape Document* focuses on the ongoing initiatives and on the current activities in Europe. It also includes a brief Gap Analysis.

It examines the following five countries:

- Bulgaria
- France
- Greece
- Ireland
- Spain

For each of the above countries, best practice in this field were highlighted, areas which need focus were determined and differences between EU member states were identified of different punishment for similar behaviour.



Finally, the Stakeholder Survey was introduced and explained. It comprises 29 questions and is also available in Spanish.

For the presentation, see Appendix E: A short review of the Landscape analysis and introduction to Mandola Stakeholder Survey, in p. 70.



4.7 Brainstorming Panel

In this session, four questions were given to the AB. For each question, the members wrote

their answers on sticky notes, which were then collected, read, displayed and recorded for processing.



4.7.1 Question 1

Question: What did you learn from the work of Mandola? List up to three ideas.

Answers: 2

1. **Q1-1**:

- a. Cooperation between various disciplines aspects private and academic sector is extremely useful.
- b. Difficult to strike a balance between detection of hate speech and freedom of speech.

2. **Q1-2**:

- a. It is difficult to measure hate speech. A
- b. It is difficult to **define** hate speech.
- c. It is difficult to counter hate speech. B

3. **Q1-3**:

- a. Definition will also remain difficult after MANDOLA.
- b. MANDOLA offers a platform to act in practice to combat. D
- c. Facts collection need to be translated into an evolutionary picture. MANDOLA contributes greatly. D

4. **Q1-4**:

a. There is **no easy** method to identify hate speech. A

5. **Q1-5**:

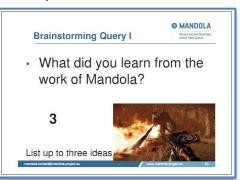
- a. Complexity of legal difficulties. A
- b. Possibility to develop innovative apps. D
- c. Importance of review by people automation is difficult. F

6. **Q1-6**:

- a. Complexity. A
- b. Variety of stakeholders. C
- c. More work to do. F

7. **Q1-7**:

- a. Is law the answer? F
- b. Interdisciplinary needed. C
- c. But each one selects their own field (only?).



² Every participant has one 'vote'. Hence, if a participant gives n answers (n=1,2,...) to a question, then each of the member's answers carries a weight of 1/n. Emphasis is placed by the author and indicates the perceived keyword(s). Letters, e.g. A, etc., are added to indicate categorization of the participant's response.

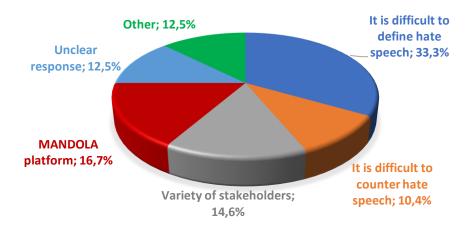
8. **Q1-8**:

- a. Issue of policy confidentiality.
- b. Quick screenshot **button** to report hate speech for citizens. D
- c. Mixing type of hatred issue (ethnicity nationality sexual gender).

The above findings may be grouped as following [What did you learn from the work of Mandola?]:

A.	It is difficult to define hate speech: ½+½+1+½+½+⅓ = 2⅓	33.3%
B.	It is difficult to counter hate speech: ½+⅓ = ⅙	10.4%
C.	Variety of stakeholders: 1/3+1/2 = 11/6	14.6%
D.	MANDOLA platform: ½+½+½+⅓ = 1⅓	16.7%
E.	Unclear response: 1/3+1/3 = 1	12.5%
F.	<i>Other</i> : ½+⅓+⅓ = 1	12.5%

What did you learn from the work of Mandola?



4.7.2 Question 2

Question: "List 1 (or 2) significant (positive or negative) changes during the time (Oct15-Sep17) of the Mandola project in each of the following areas:

- Legislation
- Enforcement
- Internet industry
- Victims & Perpetrators"

Answers: 3

- 1. **Q2-1**:
 - a. Legislation Net3 DG (negative).
 - b. Internet industry Code of Conduct 2nd monitoring period results (positive).
- 2. **Q2-2**:
 - a. There is much more awareness about hate speech. C
- 3. **Q2-3**:
 - a. Much stronger public concern on illegal content and need to discuss proactive measures.
- 4. **Q2-4**:
 - a. Risk of anti-migrant hate speech in Europe. D
 - b. Tendency to **extend** grounds of **hate speech**, e.g. protection against homophobic speech in a number of European countries. C
- 5. **Q2-5**:
 - a. Lots of **projects** went on to make users report.
 - b. Code of conduct for Internet industry.
 - c. Enforcements proven not to be done. B
- 6. **Q2-6**:
 - a. Trump F
- 7. **Q2-7**:
 - a. Negative: Victims & perpetrators.
 - b. Positive: Enforcement (restricted). B

The above findings may be grouped as following [List 1 (or 2) significant (positive or negative) changes during the time (Oct15-Sep17) of the Mandola project]:

A.	Code of conduct for Internet industry: 1/3+1/2 = 5/6	11.9%
В.	Restricted, or no Enforcement: $\frac{1}{2} + \frac{1}{3} = \frac{1}{6}$	11.9%
C.	More awareness: 1+1+½+⅓ = 2 %	40,5%
D.	More hate speech: ½+½ = 1	14.3%
E.	Unclear response: ½ = ½	07.1%
F.	Other: 1+ = 1	14.3%

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MANDOLA

Brainstorming Query II

Enforcement Internet industry Victims & Perpetrators

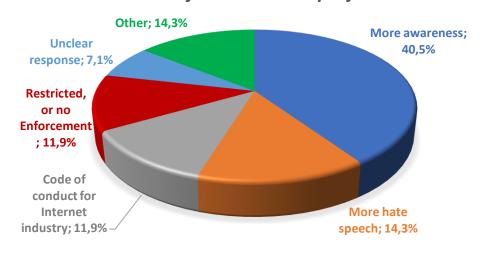
List 1 (or 2) significant (positive or negative) changes during the time

in each of the following areas?

(Oct15-Sep17) of the Mandola project

³ Every participant has one 'vote'. Hence, if a participant gives n answers (n=1,2,...) to a question, then each of the member's answers carries a weight of 1/n. Emphasis is placed by the author and indicates the perceived keyword(s). Letters, e.g. A, etc., are added to indicate categorization of the participant's response.

List 1-2 significant changes during the time of the Mandola project





4.7.3 Question 3

Question: "What are the strengths and weaknesses of COUNTER SPEECH strategies? List up to four ideas".

Answers: 4

1. **Q3-1**:

a. Weaknesses:

- i. Not enough of it. E
- ii. Hard to measure success. D

b. Strengths:

- i. Potential to change hearts & mind. A
- ii. More effective than delete. B

2. **Q3-2**:

a. Weaknesses:

- i. It is defence, **not effective**.
- b. Strengths:
 - i. Response of a community. A

3. **Q3-3**:

a. Weaknesses:

i. Hard to know what to counter exactly. D

b. Strengths:

- i. Way to make active and responsible citizens. A
- ii. To not let hate speech not respond. C
- iii. Remove hate speech won't make people think differently. B

4. **Q3-4**:

- a. (Weaknesses): -
- b. (Strengths):
 - i. <u>Laugh</u> (counteract hate speech with humour and statistics). B

5. **Q3-5**:

a. Weaknesses:

i. May be **difficult to mobilize** in countries were problems / awareness / edu is low. D

b. Strengths:

i. Probably the **best** & most effective **way** to combatting hate speech. B

6. **Q3-6**:

a. Weaknesses:

i. May lead to confrontation, flame wars. Not easy to implement. D

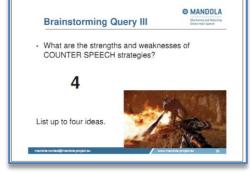
h Strongths

i. Seems to be working more than other approaches. B

7. **Q3-7**:

a. Weaknesses:

i. Difficult to implement. D



⁴ Every participant has one 'vote'. Hence, if a participant gives n answers (n=1,2,...) to a question, then each of the member's answers carries a weight of 1/n. Emphasis is placed by the author and indicates the perceived keyword(s). Letters, e.g. A, etc., are added to indicate categorization of the participant's response.

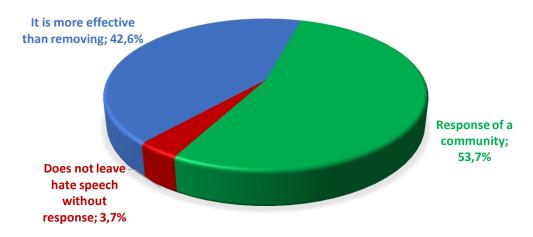
- ii. It has to come from people you trust. G
- b. Strengths:
 - i. Crowdsourcing approaches. A
- 8. **Q3-8**:
 - a. (Weaknesses):
 - i. Difficult to use the proper language / argumentation. D
 - ii. Uncertain if it reaches the right public/audience. E
 - iii. Legitimizing hate speech. F
 - b. (Strengths): -
- 9. **Q3-9**:
 - a. (Weaknesses):
 - i. No legal enforcement in severe cases. F
 - b. (Strengths): -
- 10. **Q3-10**:
 - a. (Weaknesses):
 - i. People can use hate speech words as **metaphor** without hate specific intent, without paying attention to it. D
 - ii. Current initiatives are not going far enough. G
 - iii. Governments and media share a huge part of liability in spreading. G
 - b. (Strengths):
 - i. **Education** to respect of others & others' right is fundamental in a multicultural society.
- 11. **Q3-11**:
 - a. (Weaknesses): -
 - b. (Strengths):
 - i. Short (to be read), Concise and To the point (to have impact).

The above findings may be grouped as following [What are the strengths and weaknesses of COUNTER SPEECH strategies?]:

- A. Response of a community: $1+\frac{1}{3}+\frac{1}{2}+1+1=3\frac{1}{6}$ ------ 42.6%
- B. It is more effective than removing: $\frac{1}{3} + \frac{1}{2} + 1 + 1 + 1 = 4\%$ ----- 53.7%
- C. Does not leave hate speech without response: $\frac{1}{3}$ =----- 03,7%



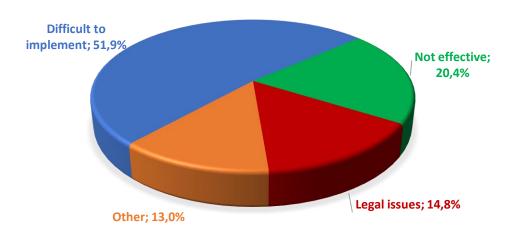




The above findings may be grouped as following [What are the strengths and weaknesses of COUNTER SPEECH strategies?]:

D.	Difficult to implement: ½+⅓+1+1+½+1+⅓ = 4⅓	51.9%
E.	Not effective: 1+½+⅓ = 1¾	20.4%
F.	Legal issues: 1/3+1 = 11/3	14,8%
G.	Other: 1/3+1/2 = 11/6	13,0%

What are the weaknesses of COUNTER SPEECH strategies?



4.7.4 Conclusions

One in three AB2 members, when asked what did they learn from the work of Mandola, answered that it is difficult to define hate speech. A further 17% referred to the platform developed by MANDOLA.

When asked about the *significant changes that occurred during the course of the MANDOLA project*, 40% of the AB2 members thought that there is now *more awareness* about hate speech, while a further 14% indicated that there is *more hate speech*.

Regarding the **strengths of the COUNTER SPEECH strategy**, AB2 members were almost split between "it is more effective than removing" (43%) and "it is good because it appears as the response of the community" (54%).

Finally, regarding the **weaknesses of the COUNTER SPEECH strategy**, half the members (52%) thought that it is *difficult to implement*, while a further 20% thought that it is *not effective*.



5 Conclusions & Lessons Learned

This chapter gives the conclusions and lessons learned from AB2.

The size and composition of an Advisory Board is very crucial for meetings its aims and objectives. During the course of the MANDOLA project, two methods were employed with success:

In **AB1**, participation was wide. As a result, and given the number of agenda items, AB1 members had a relatively short period of time to debate issues extensively. The 'sticky-notes' brainstorming sessions were very productive, though, and allowed for the collection of the sectoral experience of each member in a short period of time. In AB1 it was possible to conduct eight such sessions.

In **AB2**, participation was somehow restricted, in order to give the opportunity to the meeting to debate selected issues of interest to the project. The debate was very successful, and members took home a valuable feedback which is recorded in the final version of selected project deliverables. In addition, there were three sticky notes sessions, which focused on the project as a whole. For details see Chapter 4, in p. 15-34.



Appendix A: Agenda of AB2 (Advisory Board Meeting 2)



Second MANDOLA Advisory Board Meeting

September 7, 2017

Office of the Spanish National Research Council (Room 3), Rue du Trône, 62, Brussels

Meeting Agenda

10:00-10:15	Welcome/Introductions/Advisory Board	Nikos Frydas
10:15-10:30	Short Review of MANDOLA results	Vangelis Markatos
10:30-11:15	Short Presentations by AB members	AB members
11:15-11:30	Coffee Break	
11:30-11:55	Short Presentations by AB members (continued)	AB members
11:55-12:10	Short Presentations of the MANDOLA Dashboard & Mobile applications	Marios Dikaiakos & George Pallis
12:10-13:10	Privacy Impact Assessment (PIA) of the MANDOLA outcomes (short presentation & discussion) 1	Estelle De Marco
	The Discussion aims at obtaining members' feedback on: ² 1. Section 4 Recommendations, 2. The elements of the content of the PIA, such as the identification of risks & 3. The methodology	
13:10-14:10	Lunch Break	
14:10-14:25	A short review of the Landscape analysis and introduction to Mandola Stakeholder Survey (a short presentation) ³	Cormac Callanan
14:25-15:15	Brainstorming Panel on above topic	Cormac Callanan &
	Questions to be discussed: 1. What did you learn from the work of Mandola? List up to three items.	Nikos Frydas

- three items.
- 2. List one (or two) significant (positive or negative) changes during the time (Oct15-Sep17) of the Mandola project in each of the following areas:
 - a. Legislation
 - b. Enforcement
 - c. Internet Industry
 - d. Victims and Perpetrators
- 3. What are the strengths and weaknesses of counter speech strategies? List up to four items.

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¹ The deliverable to be discussed (D2.4b) will be forwarded separately.

² See also attached APPENDIX.

⁵ The deliverable to be discussed will be forwarded separately.



15:15-15:30 Coffee Break

15:30-15:45 Future Activities - Brief Introduction

Vangelis Markatos

15:45-16:50 Brainstorming Panel - Future Activities

Vangelis Markatos & Nikos Frydas

Questions that may be discussed:

- What shall we do with the developed MANDOLA monitoring technology? Make it available for research, monitoring, or combating online hate speech, or evolve it to include more capabilities, etc. Name up to three ideas.
- What other IT tools may be useful in combating hate speech online more effectively? Name up to three ideas.
- What other approach against hate speech online would be useful, apart from IT monitoring tools? For example, a universal definition of hate speech, combating the origins of hate speech, focusing on the most dangerous categories of hate speech, etc. Name up to three ideas.
- 4. How will hate speech evolve? Name up to three ideas.
- 5. What is the role of IT in combating future hate speech? Name up to three ideas.

16:50-17:00 Closing session

Vangelis Markatos



APPENDIX: Questions on the Privacy Impact Assessment

 Please let us have your opinion in relation to the Privacy Impact Assessment (PIA) that has been performed on the MANDOLA outcomes (this is presented in Section 3 of the Deliverable D2.4b, forwarded separately).

You may express a general opinion (e.g. on its adequacy, structure, completeness, etc.) and/or focus on issues that are more important to you (such as the identification of risks), according to your experience, area of expertise and interest.

In case you would need further explanations on the PIA method that has been used, please refer to the MANDOLA <u>Deliverable D2.4a</u> (intermediate) - Privacy Impact Assessment of the <u>MANDOLA outcomes</u>.

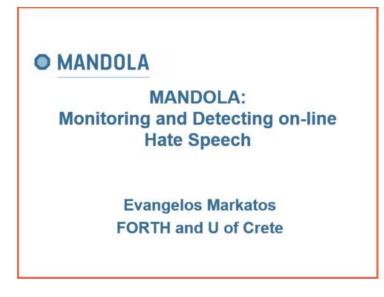
In case you would need further explanations on the notion and protection of fundamental rights considered within the framework of this PIA, please refer to the MANDOLA Deliverable D2.2 - Identification and analysis of the legal and ethical framework.

Please let us have your opinion on the recommendations that conclude this PIA and which are summarised in Section 4 of Deliverable D2.4b.

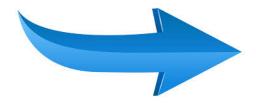
You may express a general opinion and/or focus on issues that are more important to you, according to your experience, area of expertise and interest. In particular, we are interested in any positive or negative comments relating to one or more of the safeguards proposed in these recommendations (appropriateness, adequacy, lack of safeguard in relation to a particular issue...).

- You are encouraged to share with us any other comment you would like to make in relation to Deliverables D2.4b, and / or Deliverables D2.4a and D2.2.
- 4. Please, in relation to the deliverable D2.4b, let us know:
 - If you would like to be named in relation with your comments, or prefer that these comments remain anonymously aggregated with the comments of the other experts, and
 - (2) If you would like to be named at the end of the report in the list of the Advisory Board members who contributed to the PIA.
 - (3) Accordingly, let us have the exact way you would like to be referred (ex. Dr.X, researcher, laboratory, company or University, country).

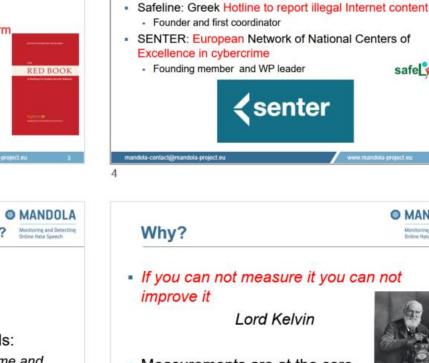
7 Appendix B: AB2 presentation by Evangelos Markatos











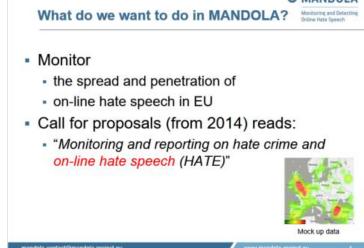
Our Background -

- Founding coordinators in

· Spain, Greece, and Bulgaria

National Centers of Excellence in cybercrime

Cybercrime Research and Education Hate Speech

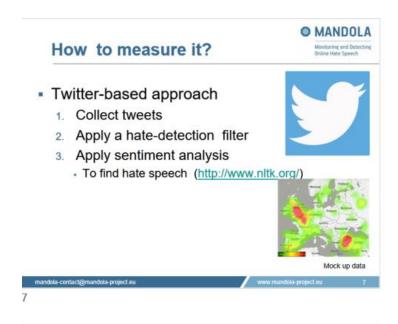


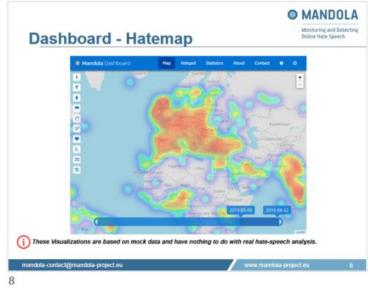
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MANDOLA

Monitoring and Detecting Online Hate Speech





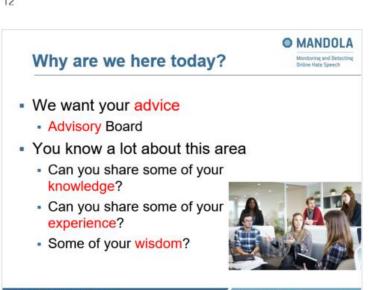
















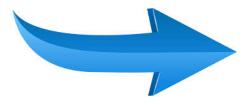


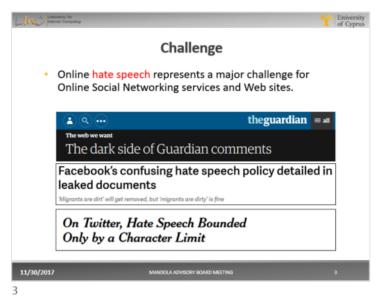


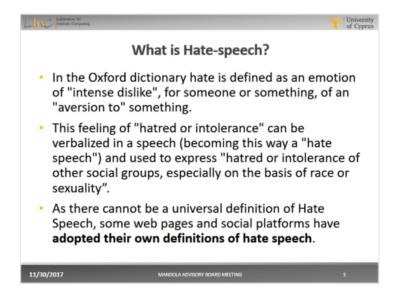
8 Appendix C: The MANDOLA Dashboard & Mobile Application







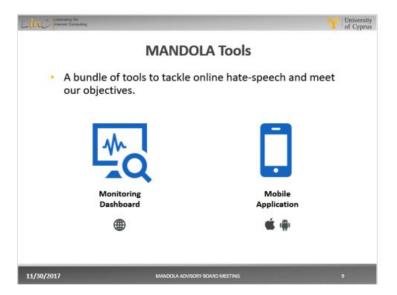




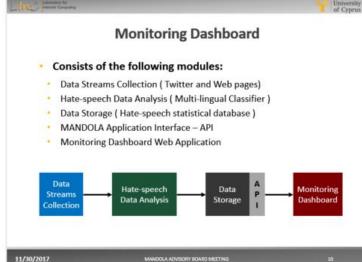


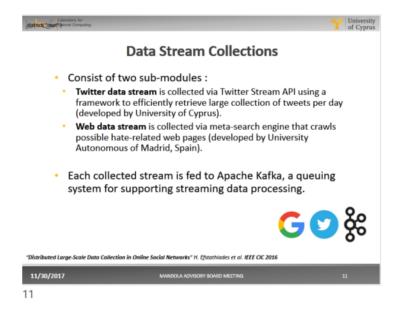


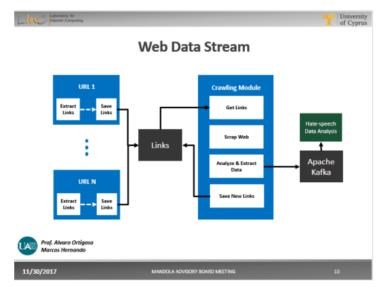


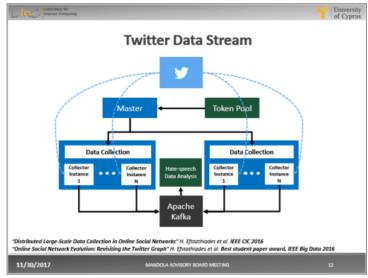


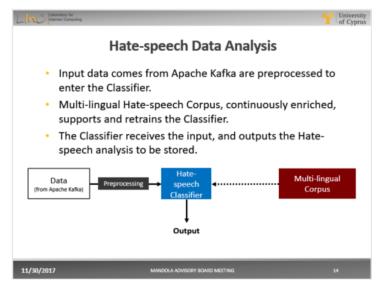


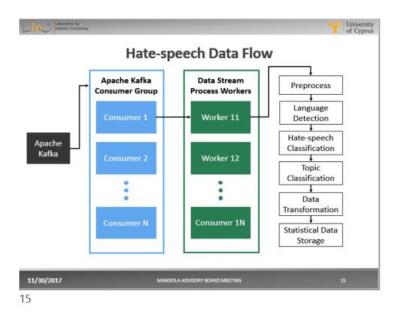


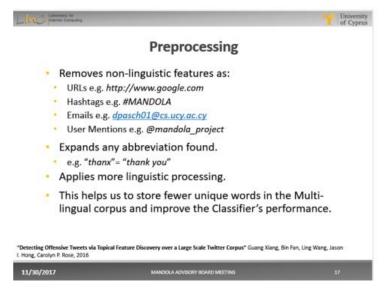


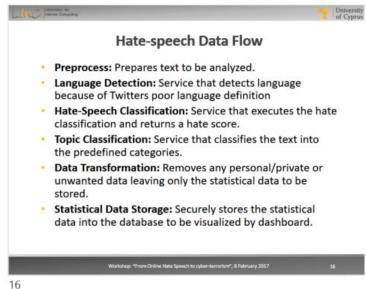




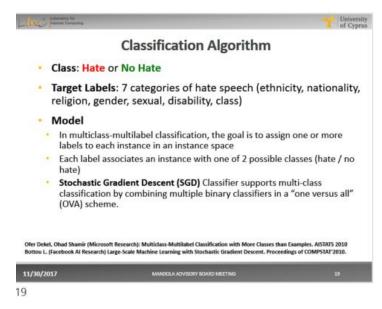


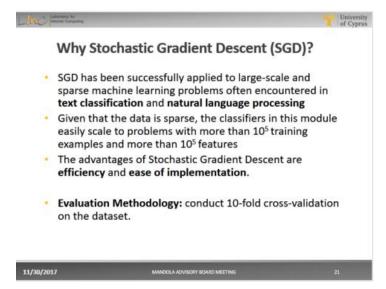




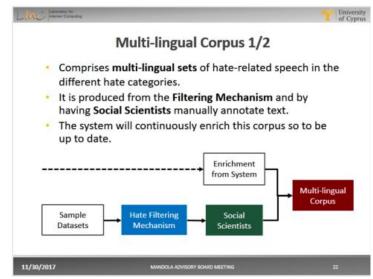


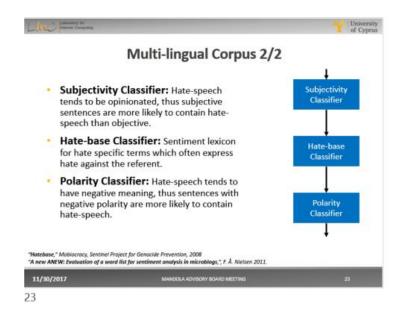


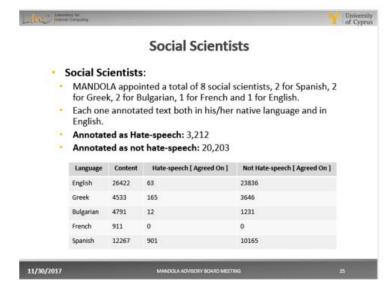


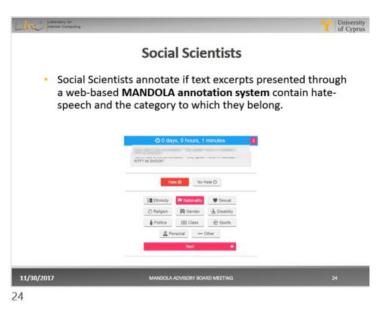


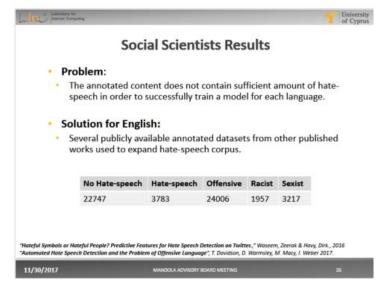




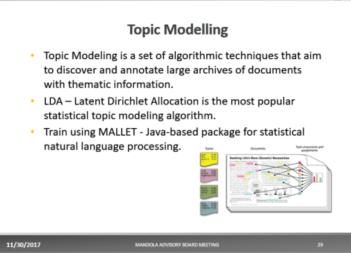


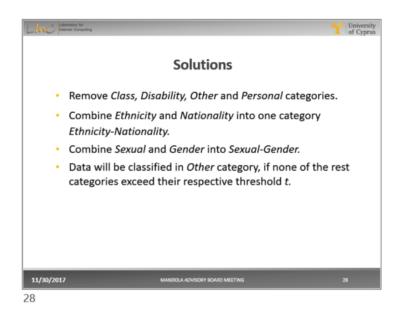


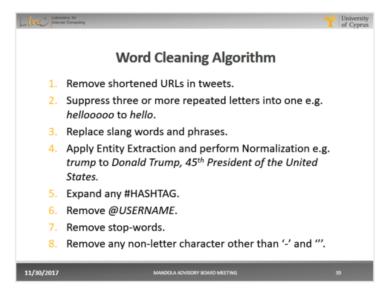


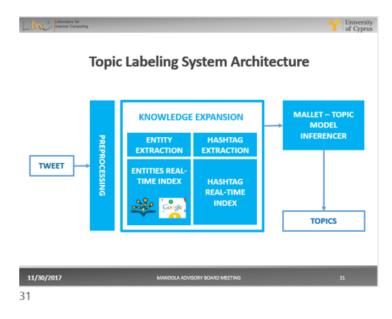




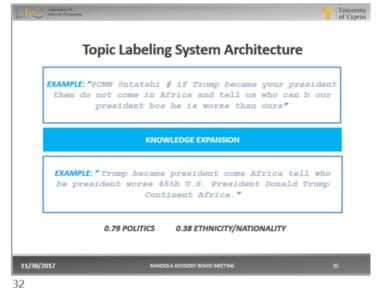


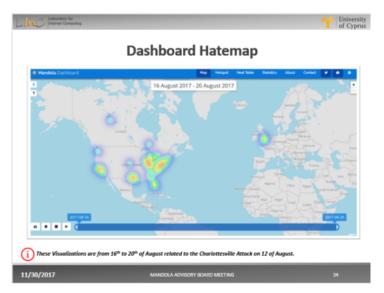








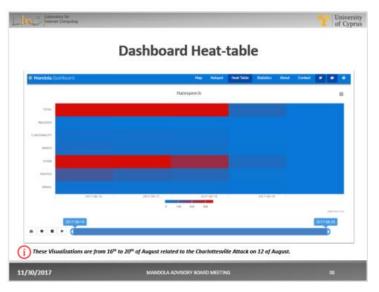


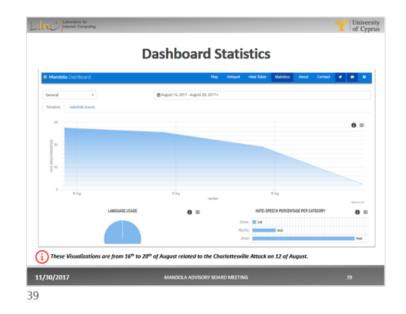


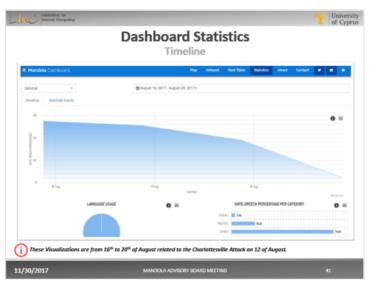


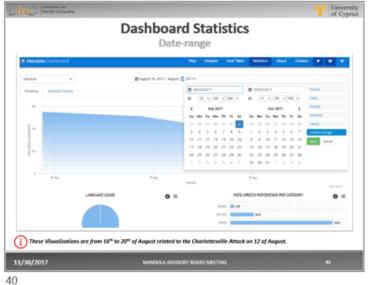












Dashboard Statistics

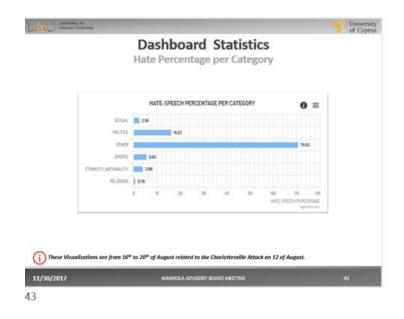
Language Usage

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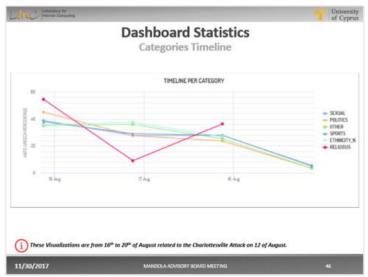
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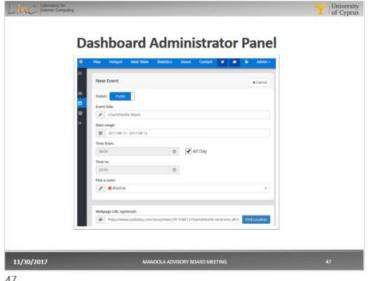


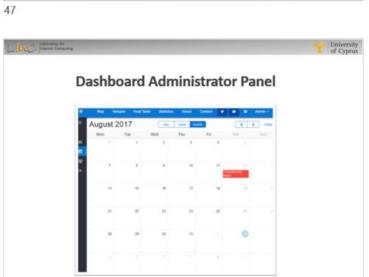


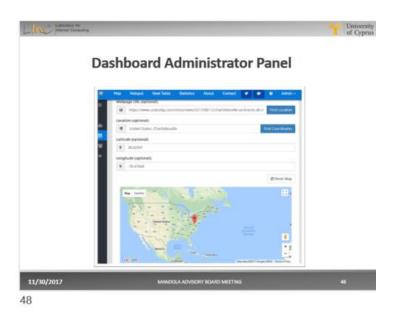


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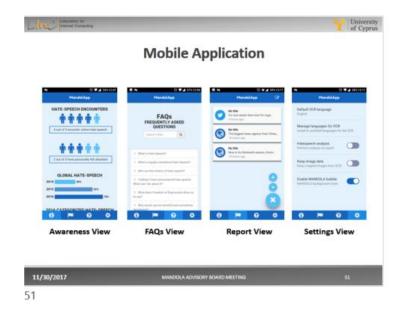
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Mobile Application

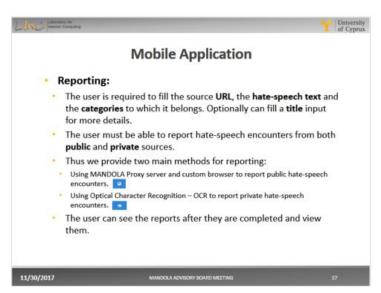
• MANDOLA Bubble:

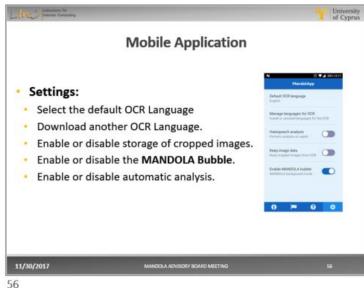
• To make the user experience more smooth we implemented the MANDOLA Bubble, which is a background process facilitating the automation of the form filling.

• When the application is running, a floating Bubble appears on the mobile phone's screen.

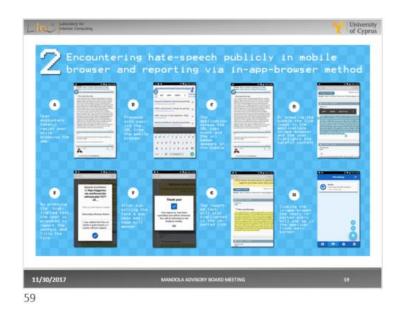
• We require from the user to copy and paste the URL and the text from the source.







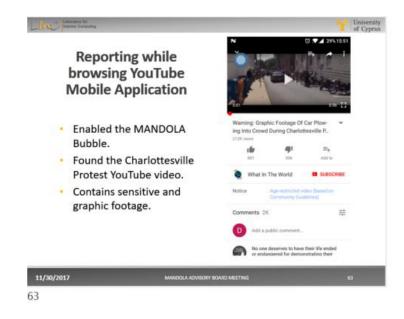


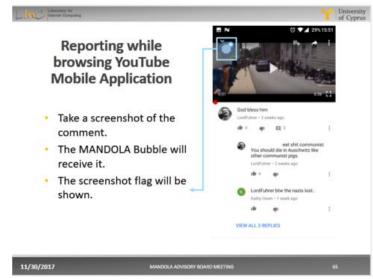


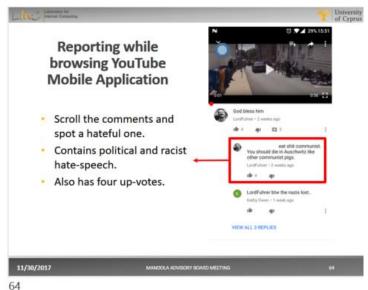


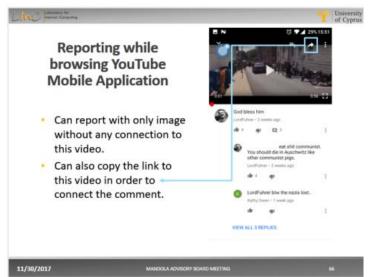


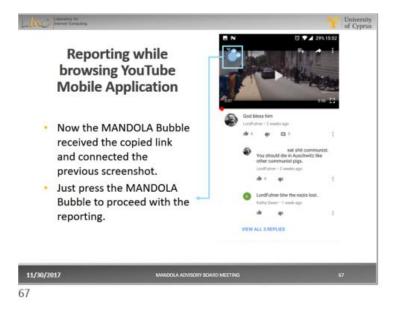


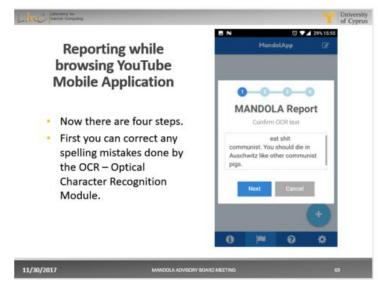


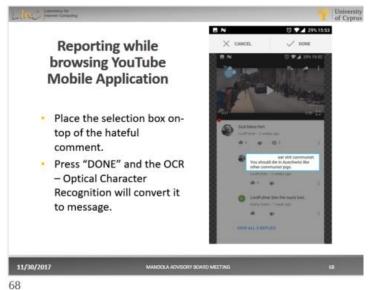


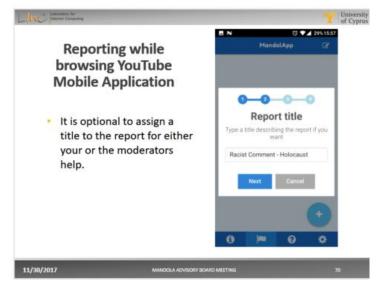


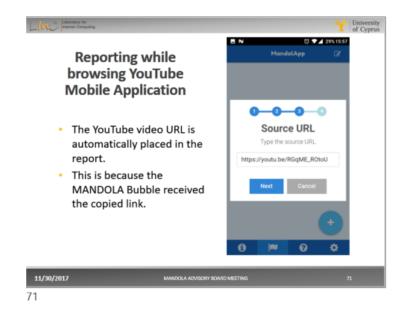


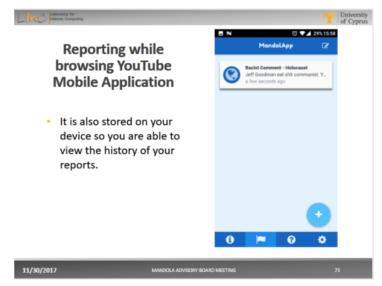


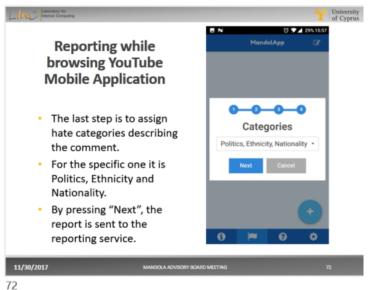


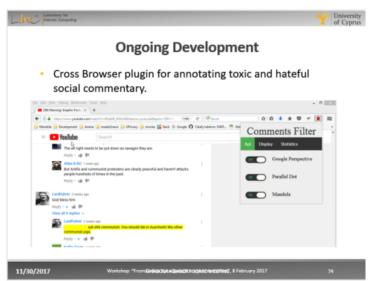




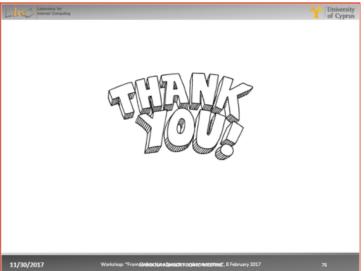












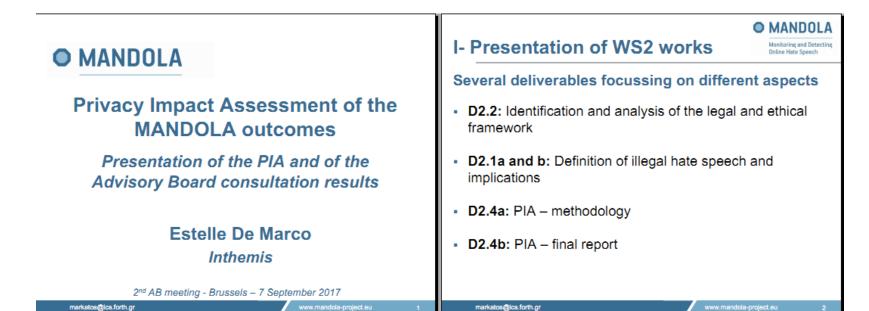


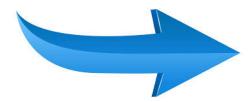






9 Appendix D: Privacy Impact Assessment of the MANDOLA outcomes





II- Presentation of the PIA



II- Presentation of the PIA



Definition

Understood in a broad sense:

Assessment of risks posed by a project to the right to private life and to personal data protection, and more widely to the other rights and freedoms either exercised by individuals in their respective personal spheres, or restricted by extension because of a privacy limitation or a personal data processing.

Method

Created on the basis of existing methods, refined in order to ensure an extended protection of rights and freedoms.

- Methods designed in several projects (ePOOLICE, PIAF, VIRTUOSO)
- Guidelines on risk management (ENISA, EBIOS)
- The Article 29 Data Protection Working Party Guidelines on DPIA and opinion on the DPIA template for Smart Grid and Smart Metering Systems developed by the Expert Group 2 of the European Commission
- Article 35 of the GDPR / 26 of the Directive 2016;
- One of the first books on Privacy Impact Assessment edited by David Wright and Paul De Hert;
- Guidelines published by the French Data Protection Authority;
- The UK information Commissioner's Office (ICO) PIA code of practice.

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II- Presentation of the PIA



Steps of the PIA

- 1. Determining the necessity of a PIA and its scale
- 2. Determining the assessment team and its objectivity
- 3. Description of the scope and framework of the study
- 4. Assessment of the risks to fundamental rights / freedoms
- 5. Risk treatment
- 6. Stakeholders consultation
- 7. Monitoring and review

II- Presentation of the PIA



MANDOLA outcomes, subject to the PIA

- A monitoring dashboard
- A smartphone app
- A reporting portal
- Information dedicated to policy makers and the Internet Industry
- Information dedicated to Internet users

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II- Presentation of the PIA



PIA 1st conclusions (subject to AB consultation)

- Recommendations resulting from the analysis of legal and ethical requirements, addressing:
 - The MANDOLA partners,
 - Future developers of the monitoring dashboard & smartphone app
 - System or data controllers ,
- LEA, policy makers and States.
- Recommendations resulting from the risk treatment analysis, addressing:
 - Same stakeholders +
- · Future broadcasters of MANDOLA products,
- All stakeholders.

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III- AB consultation - content



Questions asked

- General or focussed opinion on the PIA
- General or focussed opinion on the recommendations
- Request for any other comment on D2.4 and D2.2

Results

- Four answers so far
- Six (all very valuable) comments

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III- AB consultation - outcomes



Comment n°1 (3/4 - 1 remains silent):

Most recommendations are fine to very complete work, clearly explained... Thank you!

Comment n°2 (1/4):

Issues linked with the collection of personal data relating to victims to be also taken into account, esp. in Section 3.1 (Step 1 – Determination of the necessity of a PIA and its scale).

Answer:

- ✓ It will be added;
- the whole study will be checked in order to ensure it does not lead to other modifications

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III- AB consultation - outcomes



Comment n°3 (2/4):

The definition of hate speech that is used / the reason why some offences and not others are included in the definition is not clear

Answer:

- √ This definition has been determined in D2.1 (it was actually the subject of D2.1)
- ✓ Following this comment it will be further clarified in D2.1b and will be included in D2.4b (the PIA)
- We will in addition make sure it is clear to people who access MANDOLA outcomes

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III- AB consultation - outcomes



Overview of the MANDOLA definition of hate speech:

In order to compare legislations efficiently, we have firstly searched for all offences and civil or even administrative tort that might be used to sanction online actions that are motivated by hate or at least by the will to offend another person, due to one of his or her particular characteristics.

For ex., has been studied the offence of realisation of a montage of the private images of someone else without his / her consent, if not specified that it is a montage, because it might show a will to mock or particularly offence the victim, whereas the simple publication of private images might pursue several other illegal purposes.

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III- AB consultation - outcomes



- √ This broad definition has been retained because boundaries of hate are very difficult to identify while one of the MANDOLA's aim was to provide for recommendations in relation to the definition of illegal speech. This implied to make a wide mapping of existing provisions
- √ Why « hate » is difficult to identify:
- · It is very often the first motive for the commission of an offence
- criteria such as "origins" or "handicap" are not of help since (1) they vary between States and (2) some States prohibit some actions whatever the specific hate-related motivation
- This is reinforced by the fact that under several legislations, hatredrelated motivations are an aggravating circumstance in relation with all the penal infringements (6 States / 10)

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10

III- AB consultation - outcomes



- From findings, we have been able to identify 4 categories of hatred-related behaviours
- (1) illegal in all or almost all the studied States;
- (2) illegal or partially illegal in a majority of these States;
- (3) illegal in a minority of these States;
- (4) additional behaviours that should be illegal according to European and International instruments.
- ✓ Behaviours have been defined...
- 1. In their most common definition:
- where not possible (too wide heterogeneity of legislations), based on the definition provided by European and/or international instruments.
- Where not possible (found for offences punished in a minority of countries), the retained definition has been the more interesting one in terms of "novelty" compared to other close illegal behaviours already studied.

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III- AB consultation - outcomes



- √ 4 categories of hatred-related behaviours...
 - Behaviours that are illegal in all or almost all the studied E.U. Member States: (in short)
 - (1) Public incitement to hatred or eventually violence or discrimination on illegal grounds;
 - (2) Making available materials inciting (and eventually promoting) hate and eventually violence or discrimination based on certain grounds through a computer system;
 - (3) (4) Public insult and defamation based on certain victim's characteristics:
 - (5) Threatening a natural person with the commission of a serious offence, eventually motivated by racism and xenophobia;

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III- AB consultation - outcomes



- Behaviours that are illegal or partially illegal in a majority of the studied E.U. Member States: (in short)
 - (1) Participating / establishing organisations that promote or incite discrimination, hate/violence based on certain persons' characteristics
 - (2) Public condoning, denying or grossly trivialising crimes against peace, crimes of genocide, crimes against humanity and war crimes, eventually subject to conditions relating to the impact of the action or to the perpetrator's motivation.;
 - (3) Sending of grossly offensive and/or indecent or obscene or menacing content, mostly for any reason;
 - (4) Direct public incitement to commit any offence or crime, for any reason:
 - (5) Illegal motivations as aggravating circumstance;
 - (6) Blasphemy / Insult to religion

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III- AB consultation - outcomes



- Behaviours that are illegal in a minority of the studied E.U. Member States: (in short)
- (1) Sending a message, or whatever content, which can cause annoyance, harassment and / or needless anxiety to another person, which the sender knows to be false, for any ground
- (2) Promotion or public incitement to hostility or violence between communities
- (3) Recording of images of the commission of a crime or misdemeanour against a person, for any ground and by any means
- (4) Realising a montage with the talk or the images of a third party without his or her consent, if it is not obvious that it is a montage or if it is not specified that it is a montage, for any ground
- (5) To misuse / usurp someone else's identity, for any ground

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III- AB consultation - outcomes



- 4. Additional behaviours that should be illegal according to European and International instruments: (in short)
- (1) Dissemination of ideas based on racial superiority or hatred against any race or group of persons of another colour or ethnic origin Covered by only 2 legislations (taken into iconsideration under the offence of incitement to / broadcast of hatred)
- (2) Provision of any assistance to racist activities, including the financing thereof.

Might in several countries be sanctioned under the prohibition of the complicity / aiding and abetting offences introduced into the domestic law in the field of racist activities, but has not been noticed libelled as above (except regarding the financing of the organisations that promote or incite discrimination.

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III- AB consultation - outcomes



- From this extensive definition of illegal hate speech, we have issued a short definition
 - Not used during the MANDOLA research (because too large to tackle illegal hate speech only)
 - Content:
 - -Incitement, propagation or support to hatred, violence, discrimination, segregation, or hostility; incitement or threat to commit harm or violence or a crime or a misdemeanour; humiliation, offence to dignity, insult, defamation, discrimination or harassment; the action to force or to prevent or to commit threat in order to compel someone to do something against his/her will, committed against a person, a group of person and even a community, on grounds of some of their particular characteristics.
 - -The outrage, insult, defamation or blaspheme directed against religion, ideology, the Divine, or the offence of believers' religious feelings.

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III- AB consultation - outcomes



Comment n°4 (1/4):

Impacts on fundamental rights of the Dashboard results are correctly assessed but safeguards to be brought must be complemented

- · Proportionality of inhabitants AND users must be considered
- Countries must not be considered to present a « dangerous » state of hate.. To be reworded
- Cultural aspects must be taken into account (hate speech can be culturally trivialised without intent of inciting hate)
- Visible clarifications on the way subjectivity and polarity have been assessed is necessary (the use of keywords is a limitative methodological shortcut, hate-speech words can be used for other purposes than hate speech and hate speech can exist through metaphors and words shared by some people only).

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III- AB consultation - outcomes



Comment n°4

Answer:

- Some of these recommendations were already done but expressed less clearly or comprehensively; especially, we let to further developers the duty to perform research in order to identify all the ways that enable to reach results' accuracy to the utmost extent
- We will make sure these recommendations are explicitly included in D2.4b, and are either implemented in the prototype or are the subject of recommendations of further development.

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...

III- AB consultation - outcomes



Comment n°5 (1/4):

Basic awareness of all the judiciary on cybercrime and electronic evidence to be ensured (including in rel. to the existence of specialised teams)

Answer:

- D2.4b only recommends to favour initial /professional LEA training (inter alia to ensure their knowledge about the possible falsehood of reports, content and digital identities),
- This recommendation will be added.

III- AB consultation - outcomes



Comment n°6 (1/4):

Summarised recommendations might be difficult to understand for non-legal persons. One solution could be to make links between these recommendation and their justification in previous sections.

Answer:

We will create these links.

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IV-Discussion



Any other comments?

- · On the method used
- On the PIA content (such as the identification of risks)
- · On Section 4 (recommendations)
- · On any other issue you would like to raise

Thank you very much to all for your involvement!

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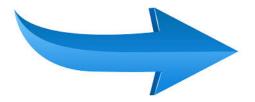






10 Appendix E: A short review of the Landscape analysis and introduction to Mandola Stakeholder Survey







Landscape Document



- Deliverable 4 from WS4 for the Mandola project.
- Focuses on the ongoing initiatives
- · Current activities in Europe
- Brief Gap Analysis

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Mandola

Monitoring and Detecting

- Many countries are already supported by hotlines taking reports about hate speech
 - INHOPE network
 - INACH network
- Some countries do not have a structured response to hate speech or a method to process complaints or reports about hate speech.
 - Example: some members of INHOPE network are from area of children's rights and have no mandate to respond to hate speech except as it affects children.

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Objective



- · Highlight best practice in this field
- Determine areas which need focus
- Several forms of hate speech are illegal in the European Union (EU), but not all Member States punish the exact same behaviours (Mandola Legal WS2)

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Bulgaria



- Hate speech has become part of the curriculum of almost every Bulgarian institution.
- All have demonstrated clear position on policy of "zero tolerance for hate speech"
- In 2015 Council for Electronic Media and Bulgarian Central Election Commission initiated the <u>MoU for</u> <u>non-use of hate speech during the municipal</u> <u>elections campaign</u>
- Agreement was signed by political parties and parliamentarians, media representatives and NGOs.

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France



- In 2012, government created an inter-ministerial delegation to combat racism and antisemitism,
 - Extended in 2016 to focus on LGBT hate (DILCRAH)
- · End of 2014 xenophobic acts increasing
- Government launched action plan against racism and antisemitism 2015-2017
- In 2016 a specific mobilisation plan against hate and discriminations targeting LGBT people

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Greece-1



- Greece has always had great interest and sensitivity for the prevention of discrimination
- Albanian migrants were the first victims of racist attacks 30 years ago in Greece. Migrants and refugees from Middle East, Pakistan, Afghanistan increased the racist behaviour by citizens.
- Recent wave of refugees and immigrants in last 2 years from Syria motivated the Government and national LEA to take initiatives against hate crime and hate speech prevention.

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Greece-2



- In 2014, Ministry of Justice, Transparency and Human Rights completed transposition of Council Framework Decision 2008/913/JHA on combating certain forms and expressions of racism and xenophobia into criminal law.
- · Greek NGOs, institutes and research centres have participated in many research projects for combating hate speech and hate crime

Ireland



- Irish national broadsheets have shown increasing reporting of 'hate speech' over the past 5 years
- Irish tabloid and regional papers have not shown much interest in 'hate speech'.
- Interest shown by broadsheets is on international events and has strong emphasis on events relating to the social media companies (with bases in Ireland.)
- Online bullying, a related concept to 'hate speech' is reported frequently as a matter of Irish interest.

MANDOLA

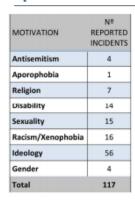
Monitoring and Detecting

Spain



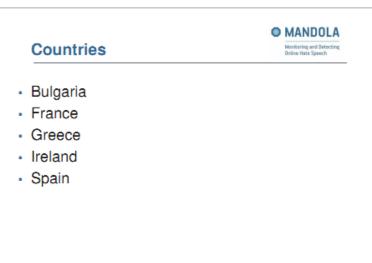
- Racism on the Internet is "alarmingly increasing"
- (European Commission Against Recism and Intolerance, 2011, p. 2231; via Ben-David & Matemoros-Fernandez, 2016, page 1168).
- · Yearly increase in research projects regarding hate speech and in initiatives from Spanish Government and LEA on this phenomenon.
- Legislative changes in 2015
- · Creation and implementation of a Police Protocol to respond to hate crime incidents
- · Improvements of the data gathering system.
- · Spanish prosecutors and Ministry of Interior are active agents assessing the actual impact and penetration of hate speech in society, by promoting initiatives and formative actions.

Spain Statistics



CATEGORIZATION REPORTED INCIDENTS Slander 37 29 Threats to religious groups Vexation 6 Degrading 5 Treatment Others 34 Total 117









- Under-reporting of hate crime incidents and especially of hate crime online
- Due to the low level of public understanding of human rights prevents reliable statistics of hate speech online cases.
- Although hate speech spread is obvious to all and all politicians acknowledge this it cannot be supported with concrete data.

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France-1



- Racist and anti-Semitic acts have decreased in France in 2016 (-44,69% - 1125; 2034 in 2015) (French Minister of Interiors)
- This is attributed to the 2015-2017 Action plan against racism and antisemitism 2015-2017 and the coordinated action of the government and of the inter-ministerial delegation for the combat against racism, antisemitism and LGBT hate (DILCRAH).
- 182 acts against Muslims were identified (429 in 2015)
- 335 anti-Semitic acts (808 in 2015).
- 608 acts were racist acts not targeting Muslims or Jews (797 in 2015)

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France-2



- Increased tolerance for all community groups
 - After decrease stopped in 2014. (French National Consultative Commission of Human Rights (CNCDH))
- · Tolerance is less linked to facts (such as terrorist attacks) than to the context and to the way politicians and media talk about immigration and diversity.
- · Liability of politicians and media is of particular importance
- · Commission "is convinced that the fight against racism lies before everything on the deconstruction of prejudices and preconceived ideas"

Greece



- · Official statistical data for hate crime or hate speech were not found
- Very usual to encounter hate speech offline and online people are not keen on reporting those incidents.
- · Often victims do not realize they are victims of racist behaviour and do not know ways of supporting their human rights.
- . Do not report the incidents to the police
 - · feel that they are not going to receive real protection from
 - · cannot afford the costs of litigation.
- · Lots of hate crime or hate speech incidents remain underreporting.

Ireland



- Dublin is home to significant European headquarters and offices for social media companies including Facebook, Twitter, Google, LinkedIn, Microsoft.
- · Presence is reflected in the number of 'hate speech' articles in the broadsheets related to these companies over the 12 months to March 1st 2017

Recurring focus on Social Media companies in Irish Broadsheets



Table 4: Articles on Social Media Companies in Irish broadsheets

Paper	Facebook	Twitter	Google	Microsoft
Irish Times	17	5	10	3
Independent	10	3	2	1
Examiner	9	5	5	1



MANDOLA

Monitoring and Detecting
Deline Hate Speech

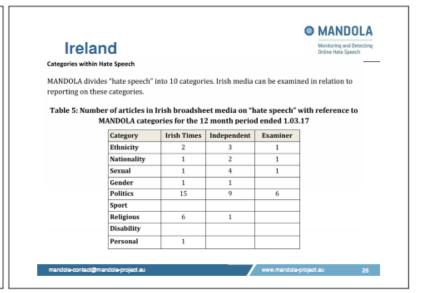
 Two other characters feature prominently with respect to hate speech in the broadsheets...

· ...Geert Wilders and Donald Trump.

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Spain



- · Number of incidents of hate speech unknown
- Civil society plays a crucial role in the fight against hate speech,
- it has access and information from victims that do not report to authorities for various reasons
- do not feel that reluctant to seek the assistance and support of NGOs.
- Policy makers and LEA could benefit from increasing and improving the communication with these organisations, and by listening to the recommendations that these organisations can provide them with.

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MANDOLA Monitoring and Detecting Online Hate Speech

- Bulgaria
- Cyprus
- France
- Greece
- Ireland
- Spain

Bulgaria-1



- Need a common approach uniting all efforts from stakeholders.
- Interaction among various public institutions has improved
 - by establishing inter institutional working groups / initiatives
- · Public institutions are not fully aware of what civil society and academia are doing
- · Number of online hate speech criminal cases is very low because:
 - Misconception within general public on what is legal and what is illegal hate speech - which leads to underreporting.
- · Lack of knowledge on what hate speech crime is and how to investigate cases among LEA - especially Regional LEA.

Bulgaria-2



- Civil society and academia are deeply engaged in the problem
- Most projects are based on implementing campaigns
 - Not on analysing the governmental policy, legal framework, investigation and procedure of hate crime.
- Awareness campaigns are effective for improving public understanding of the problem
- Needs to be supported by analytical and research projects in order to reach the decision makers, public institutions, the judiciary and law enforcement.
- In terms of NGO and academia projects and initiatives still little attention is given to intolerance and discrimination based on sexual orientation, gender, age, health (illnesses), disability, political beliefs.

Cyprus-1



- Legislation penalising 'hate speech' on the grounds of sexual orientation or gender identity applies lower fines and punishment than other offences based in racism
- NGOs in Cyprus do not have an active role in the development of State policies and little action arises from their recommendations.
- · LGBT organisations have not been treated as important stakeholders in shaping Human Rights issues in particular with regard to sexual orientation and gender identity, since they were not invited in any formal consultations by State authorities.
- No special guidance issued to public officials or state representatives on hate speech and discrimination on the grounds of sexual orientation or gender identity.

Cyprus-2



- Incidents of hate speech or discrimination by the police in the exercise of their duties still occur
- Although special guidelines have been issued since 2013 for combating and tackling racist violence, xenophobia and discrimination by the police.
- · 2011 Law on Combating Certain Forms and Expressions of Racism and Xenophobia by means of Criminal Law has not yet been applied in any case
- · No known conviction where the court took into account homophobic, racist or xenophobic motivation during sentencing.
- Apart from Law 26 (III) 2004 which has implemented the Additional Protocol 189, there is no other special regulatory framework or code of conduct about online hate speech
- · Lack of criminalisation of public expression, which expresses an ideology which claims national or ethnic superiority.

Cyprus-3



- Under-reporting has been recognised by institutions as a major issue in the realm of both hate speech and hate crime.
- No statistics maintained on the number of cases related to discrimination brought to iustice.
- No estimates of the number of discrimination cases brought to justice in any journals or textbooks.

France-1



- Difficult to identify gaps since issue is subjective.
- Part of a wider debate relating to the most efficient means to combat hate...
 - · while strictly respecting fundamental freedoms and rights in a State governed by the rule of law.
- · "opinion on the combat against hate speech on the Internet" has been issued on 12 February 2015 by the French National Consultative Commission of Human RightS

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France-2



- CNCDH considers that the increase of online hate speeches, which is fed by "social tensions and the citizenship' crisis", "challenges the efficiency of policies and of allocated means, and more generally, the efficiency of existing legal mechanisms, in particular of the repressive arsenal".
- CNCDH believes situation requires a review to identify new control strategies

MANDOLA Recommendations of the CNCDH tontoring and Detecting

- · To affirm the digital sovereignty of the State;
- · To reinforce existing mechanisms in the area of the combat against hate speech on the Internet;
- To set up a reactive and innovative institution for web regulation, which could especially lead to diversify answers brought to online hate speech
 - · Noting that "the involvement of a judge is necessary in order to order and to control the removal of an illicit content and the blocking of an Internet site, where these measures constitute severe interferences with the freedom of expression and to communicate".
- · To adopt a national action plan on education and digital citizenship.

Greece



- Most important gap with regard to racist behaviour is the lack of education.
- · Society is not well educated to respect the equality, the human rights of others and to fight several forms of intolerance related to ethnicity, gender, sexuality, political views, religion, etc.
- · Many people are not aware of reporting tools and mechanisms where victims can request support
- Reporting systems and clear avenues to prosecution could undoubtedly empower the confidence between the society and the LEAs for the limitation of hate speech incidents.

Ireland



- One exception to 'internationalism' of hate speech is in the related concept on 'online bullving' which almost always refers to bullying between teenagers in Ireland
- · Ireland has a high proportion of its population in this age bracket and Irish newspapers devote much space to educational matters
- There have been a number of teenage suicides linked to the phenomenon of online bullying.
- While all draw on international experience and the involvement of international social media companies they very strongly relate this issue to Irish teenagers.

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Spain



- Some gaps in Spain between different institutions and parts of society regarding hate speech.
- · More collaboration and communication between different organisations and institutions is needed, both at national and international levels.
- Number of online hate speech remains unknown
- this poses several problems in the correct detection and analysis of the phenomenon.
 - · Victims lack confidence on the procedures regarding the investigation of hate speech incidents
 - Victims tend to underestimate the importance of reporting those incidents to authorities.

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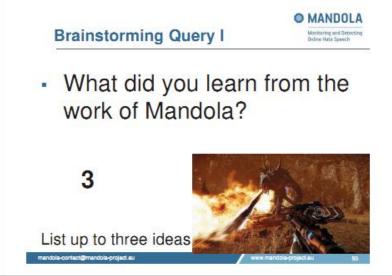


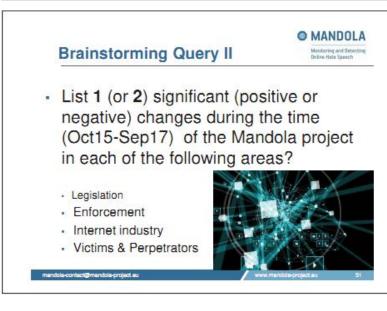


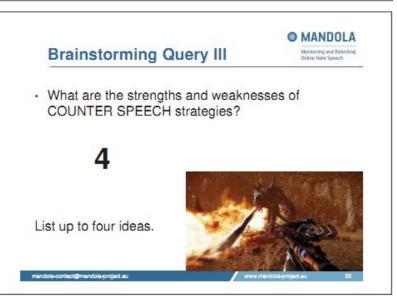
















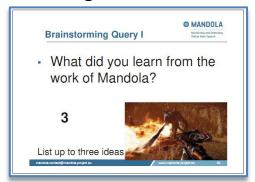


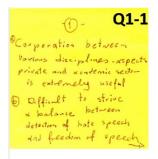


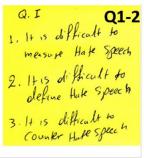


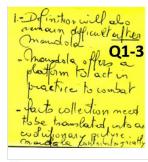


11 Appendix F: Brainstorming Panel / Question 1



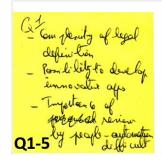


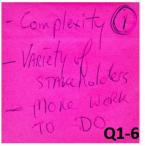


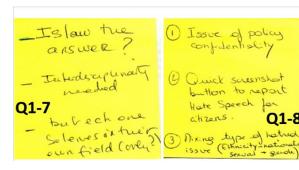




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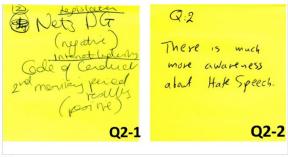




12 Appendix G: Brainstorming Panel / Question 2



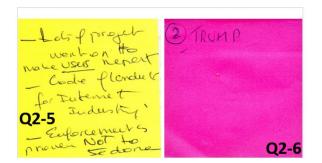
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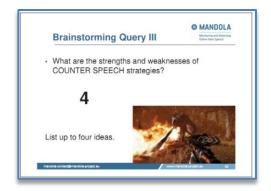
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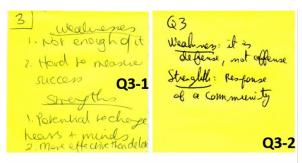


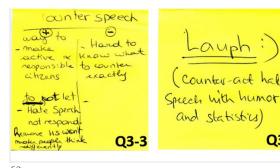


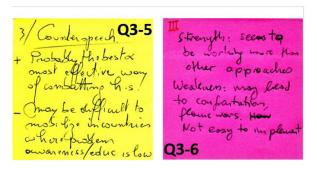
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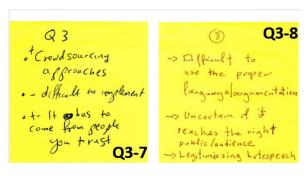
13 Appendix H: Brainstorming Panel / Question 3

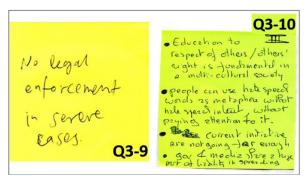


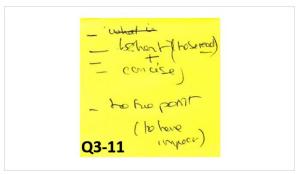












Q3-4