# Rights, Equality and Citizenship (REC) Programme of the European Commission (2014-2020)



# Monitoring and Detecting Online Hate Speech

# D1.4: Advisory Board Meeting 1 <sup>†</sup>

**Abstract**: This deliverable reports the work done in creating the MANDOLA Advisory Board and preparing its first meeting, as well as the proceedings of this meeting.

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FORTH	Coordinator	Greece
ACONITE	Principal Contractor	Ireland
ICITA	Principal Contractor	Bulgaria
INTHEMIS	Principal Contractor	France
UAM	Principal Contractor	Spain
UCY	Principal Contractor	Cyprus
UM1	Principal Contractor	France

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#### 1 Introduction

This document, comprises the following chapters:

- 1. **Chapter 2** [Aims & Objectives of the Advisory Board (AB)]: This chapter describes the aims & objectives of the Advisory Board, as well as the practical constraints taken into consideration, when examining candidates.
- 2. **Chapter 3** [*Methodology used to populate the AB*]: This chapter describes the methodology used to populate the Advisory Board.
- 3. **Chapter 4** [*Proceedings of the AB1*]: This chapter gives the proceedings of the Advisory Board Meeting 1 (AB1).
- 4. **Chapter 5** [Conclusions & Lessons Learned]: This chapter gives the conclusions and lessons learned from AB1.
- 5. The document includes the following **appendices**:
  - a. Appendix A: Agenda of AB1 (Advisory Board Meeting 1)
  - b. Appendix B: Advisory Board presentation
  - c. Appendix C: Introduction to MANDOLA presentation
  - d. Appendix D: Technical Infrastructure presentation
  - e. Appendix E: Definition of Hate Speech & Legal Framework presentation
  - f. Appendix F: Brainstorming Panel I / Question 1
  - g. Appendix G: Brainstorming Panel I / Question 2
  - h. Appendix H: Brainstorming Panel I / Question 3
  - i. Appendix I: Brainstorming Panel I / Question 4
  - j. Appendix J: Brainstorming Panel II / Question 1
  - k. Appendix K: Brainstorming Panel II / Question 2
  - I. Appendix L: Brainstorming Panel II / Question 3
  - m. Appendix M: Brainstorming Panel II / Question 4

# 2 Aims & Objectives of the Advisory Board (AB)

This chapter describes the aims & objectives of the Advisory Board, as well as the practical constraints taken into consideration.

The *aim* of the task undertaken it to compose the *optimum AB*, under the *practical constraints* of the project.

The Chapter comprises the following sections:

- 1. The Objectives of the MANDOLA AB
- 2. AB Constraints
- 3. AB Membership

#### 2.1 The Objectives of the MANDOLA AB

Setting up an Advisory Board "that will steer this project" is the goal of WS1.3. The delivery of the following outputs is part of the project's contractual obligations:

- 1. D1.4 Advisory Board Meeting 1 Target group: ALL
- 2. D1.5 Advisory Board Meeting 2 Target group: ALL

The current document constitutes deliverable D1.4.

#### 2.1.1 AB duties in general

In general, an Advisory Board provides non-binding strategic advice. Among the reasons for creating an AB are the following:

- Seek expertise outside MANDOLA.
- Complement existing strengths.
- Counsel on issues raised by MANDOLA.
- Become a resource for MANDOLA managers.
- Provide un-biased ideas.
- Monitor project performance.

#### 2.1.2 AB duties in particular

According to the MANDOLA project objectives, the Advisory Board should have the following characteristics:

- AB will steer the project.
- AB will help **spread** the project message well **beyond** participant Member States.
- AB will assist the promotion of the developed technologies and tools.
- AB will provide valuable feedback & market guidelines on progress & results.
- AB will further enhance impact & dissemination of MANDOLA's ideas.
- AB will foster dialogue & debate.
- AB will serve as a source of expertise.

#### 2.2 AB Constraints

Project constraints place an upper limit of **20** to the number of external AB members who reside outside Brussels. In addition, the **AB members must be EU residents**.

The meeting room made available has a capacity of 25. This implies that with a total of nine internal AB members, the external AB members should be restricted to 16.

MANDOLA project partners are grateful to the <u>European Office of Cyprus</u>, in Rue du Luxembourg 3, Brussels, who made their meeting room available, free of charge.

#### 2.3 AB Membership

In general, AB members must be individuals

- 1. with personal qualities and
- 2. representing an *important* entity, where *important* is understood to mean *important* for the project, and
- 3. with knowledge of the issues the project deals with and
- 4. with good command of English and
- 5. with the ability to be present at the AB meetings in Brussels.

Given the above and the project objectives (see «The Objectives of the MANDOLA AB», above), AB members shall then be drawn from:

- Academia
- NGOs
- LEA
- Internet Industry
- Government
- other

# 3 Methodology used to populate the AB

This chapter describes the methodology used to populate the Advisory Board.

It was decided to follow the methodology below:

- 1. Create a super-list of 50-60 individuals, candidates for the AB.
- 2. Assess the suitability of each individual across a number of attributes.
- 3. Combine the marks/attribute into an overall score/individual.
- 4. Order the individuals according to their score.
- 5. Invite the top 16 individuals.
- 6. Once an individual accepts an invitation, the individual is moved to the top of the list.
- 7. Once an individual declines the invitation, the individual is moved to the bottom of the list.
- 8. Continue until you have 16 acceptances.

#### 3.1 Attributes of AB candidates

An optimum AB, would be one which would satisfy the aims and objectives discussed under Chapter 2 (see p. 7). The basic qualities required, from the AB, are:

- 1. A focused range of expertise:
  - a. Child Care
  - b. Cybersecurity (Leg)
  - c. Cybersecurity (Tech)
  - d. Hate Speech
  - e. Hotline
  - f. Human Rights
  - g. Linguistics
- 2. Balanced representation of AB members' organizations:
  - a. Academia
  - b. Industry
  - c. Intl ORG
  - d. LEA
  - e. Mass Media
  - f. NGO
  - g. State
- 3. Wide and balanced representation of nationalities.
- 4. A balanced gender composition.

In addition to the above, it was thought appropriate to balance MANDOLA members<sup>1</sup> (the <u>MEMBERS</u>) recommendations, as well as MANDOLA member organizations' recommendations.

Finally, given that the total AB cost depends mainly on travelling expenses, it was thought that the distribution of the areas of residence should also be balanced.

Given the above, the **ATTRIBUTES** for assessing AB candidates are:

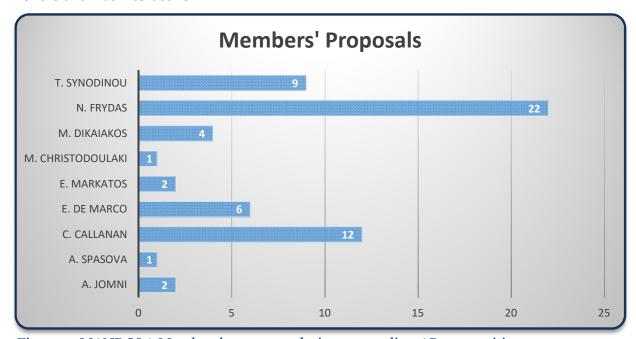
<sup>&</sup>lt;sup>1</sup> The team of individuals who participate in the MANDOLA project, on behalf of the Coordinator and the Principal Contractors.

- A. Primary Area of Expertise [of the AB member]
- B. Type of Organization [to which the AB member belongs]
- C. [MANDOLA] Member [proposing an AB candidate]
- D. [MANDOLA] Member Organization [proposing an AB candidate]
- E. Nationality [of the AB candidate]
- F. Area of Residence [of the AB candidate]
- G. Gender [of the AB candidate]

## 3.2 Population of the Super-List

Super-List is the list of all individuals, considered for AB participation.

The Super-List was populated via recommendations from MEMBERS, who were invited on 5/11/2015 to fill a suitable recommendation form. This process lasted for almost seven months and was interactive.



*Figure 1: MANDOLA Members' recommendations regarding AB composition.* 

The results are depicted in Figure 1 and in Figure 2.



Figure 2: MANDOLA Member Organizations' recommendations regarding AB composition.

The Super-List composition regarding the Type of Organization the AB candidates belong to, is depicted in Figure 3.

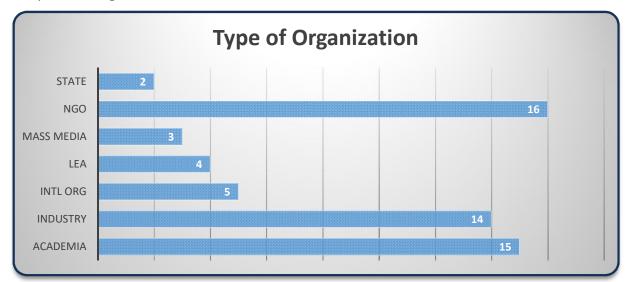


Figure 3: Type of Organization AB candidates belong

The Super-List composition regarding the Primary Area of Expertise of the AB candidates, is depicted in Figure 4.

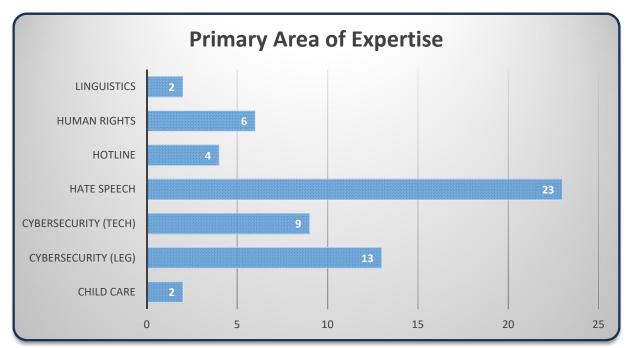


Figure 4: Primary Area of Expertise of AB candidates

The Super-List composition regarding the gender distribution of the AB candidates, is depicted in Figure 5. "X" denotes unknown gender, as it was not known which individual would represent the candidate organization.

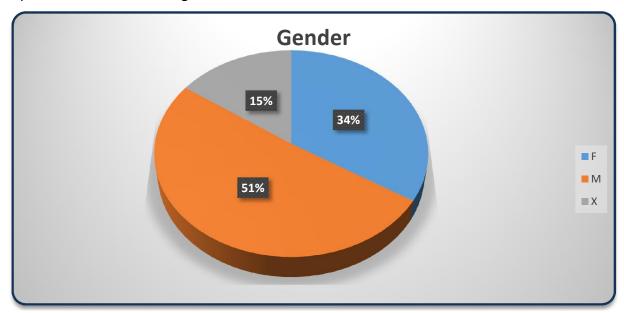


Figure 5: Gender distribution of AB candidates.

The Super-List composition regarding the Nationality of the AB candidates, is depicted in Figure 6. "European" denotes unknown nationality, as it was not known which individual would represent the candidate organization.

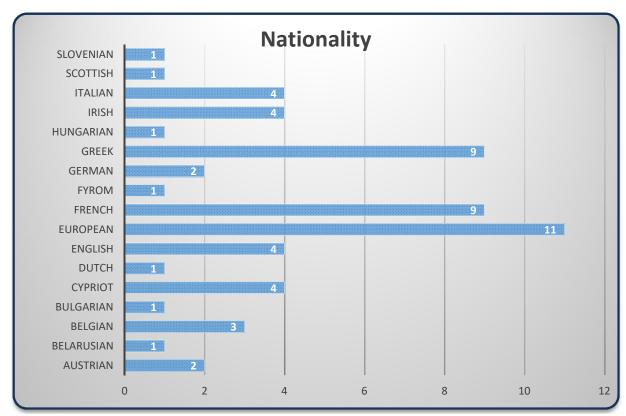


Figure 6: Nationality of AB candidates.

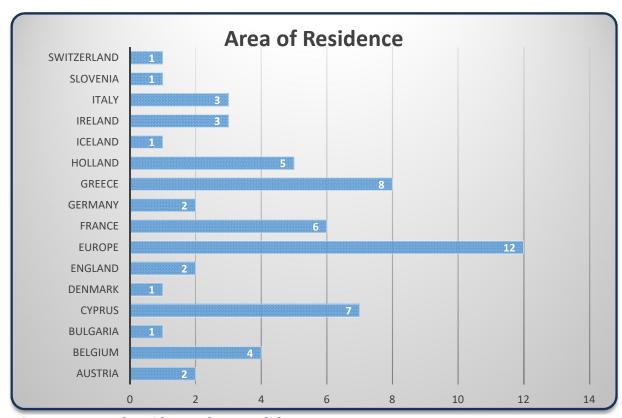


Figure 7: Area of Residence of AB candidates.

#### 3.3 Candidate Score

Each candidate is awarded a mark for each of the ATTRIBUTES introduced earlier on:

- A. Primary Area of Expertise [of the AB member]
- B. Type of Organization [to which the AB member belongs]
- C. [MANDOLA] Member [proposing an AB candidate]
- D. [MANDOLA] Member Organization [proposing an AB candidate]
- E. Nationality [of the AB candidate]
- F. Area of Residence [of the AB candidate]
- G. Gender [of the AB candidate]

The individual marks, one per ATTRIBUTE per candidate are weighted and summed to produce the candidate score. The candidate score is thus the weighted average of the candidates' marks per ATTRIBUTE.

#### 3.3.1 Primary Area of Expertise [of the AB member]

As discussed in §3.1, above, the following expertise is considered desirable for the AB:

# **Primary Area of Expertise** W-Ex W-Ex% **Child Care** 5 01 11% 02 7 Cybersecurity (Leg) 15% 03 Cybersecurity (Tech) 15% 7 04 21% Hate Speech 10 05 Hotline 9 19% 06 **Human Rights** 8 17% 2% 07 Linguistics 1

Table 1: Primary Area of Expertise of AB Members and Weighting

Each entry is given a weight from 1 to 10, according to importance (field "W-Ex"). Field "W-Ex%", indicates the % value of the weights. For example, "Hate Speech" is the most important Expertise and is, thus, given a weight of 10, etc.

Each candidate is given a mark from 1 to 10, as following: All candidates with the same Expertise, say "Human Rights", are sorted in order of suitability for the AB, with the most suitable scoring 10, the next most suitable 9, etc.

#### 3.3.2 Type of Organization [to which the AB member belongs]

As discussed in §3.1, above, the following Types of Organization are considered desirable for the AB:

W-Or # W-Or% **Type of Organization** 01 Academia 5 9% 02 Industry 10 18% 03 Intl ORG 8 14% 04 | LEA 9 16% 05 Mass Media 9 16% 06 NGO 7 12% 9 16% 07 State

Table 2: Types of Organization of AB Members and Weighting

Each entry is given a weight from 1 to 10, according to importance (field "W-Or"). Field "W-Or%", indicates the % value of the weights. For example, "Industry" is considered the most important Type of Organization and is, thus, given a weight of 10, etc.

Each candidate is given a mark from 1 to 10, as following: All candidates with the same Type of Organization, say "NGO", are sorted in order of suitability for the AB, with the most suitable scoring 10, the next most suitable 9, etc.

#### 3.3.3 [MANDOLA] Member [proposing an AB candidate]

Entries are the MEMBERS. Each entry is given the same weight.

Each candidate is given a mark from 1 to 10, as following: All candidates proposed by the same MEMBERS, say N. Frydas, are sorted in order of suitability for the AB, with the most suitable scoring 10, the next most suitable 9, etc.

#### 3.3.4 [MANDOLA] Member Organization [proposing an AB candidate]

Entries are the MEMBERS' Organizations. Each entry is given the same weight.

Each candidate is given a mark from 1 to 10, as following: All candidates proposed by the same MEMBERS' Organization, say FORTH, are sorted in order of suitability for the AB, with the most suitable scoring 10, the next most suitable 9, etc.

#### 3.3.5 Nationality [of the AB candidate]

Entries are the AB candidate's Nationality. Each entry is given the same weight.

Each candidate is given a mark from 1 to 10, as following: All candidates of the same Nationality, say Greek, are sorted in order of suitability for the AB, with the most suitable scoring 10, the next most suitable 9, etc.

#### 3.3.6 Area of Residence [of the AB candidate]

Entries are the Areas of Residence of the AB candidates (e.g., Austria, Belgium, Bulgaria, Cyprus, etc.). Each entry is given different weights, according to distance from Brussels. Brussels get the top mark, 10, while Cyprus get 5, etc.

Each candidate is given a mark from 1 to 10, as following: All candidates from the same Area of Residence, say Greece, are sorted in order of suitability for the AB, with the most suitable scoring 10, the next most suitable 9, etc.

#### 3.3.7 Gender [of the AB candidate]

Entries are "Male", "Female" & "X" (unknown yet). "Female" is given the top mark, 10, as there are less female candidates in the Super-List. "Male" is given 5 and "X" 7 (the average between "F" & "M").

Each candidate is given a mark from 1 to 10, as following: All, say, male candidates are sorted in order of suitability for the AB, with the most suitable scoring 10, the next most suitable 9, etc.

#### 3.4 Prioritizing AB Candidates

Each AB candidate obtains a certain score, as described previously. According to this score, the candidate is awarded a status, and if appropriate, an invitation, or an enquiry is sent. Status is modified according to the candidate's response.

Status takes on the following values:

- Accepted: The candidate has accepted the invitation. The system awards extra marks, so that the candidates who accepted move on to the top of the list. The entry is coloured **bold blue**.
- 2. Accepted (if): The candidate has accepted the invitation, under certain conditions. The system awards extra marks, less than for "accepted", so that these candidates move on the list, just below the previous category. The entry is coloured **bold violet**.
- 3. Affiliated<sup>2</sup>: The candidate has been sent an invitation, wants to be a member of the AB but is not able to be physically present at AB1. Affiliated members will be sent the material of the AB1.
- 4. Enquiry sent: This is an exploratory letter, just short of an invitation. The entry is coloured violet.
- 5. Invitation 2b sent: This is a candidate to whom an invitation will be sent.
- 6. Invitation sent: This is a candidate to whom an invitation has been sent. The system awards them extra marks, more than for the category "Enquiry sent", but less than for the category "Accepted (if)". The entry is coloured blue.
- 7. Invitation withdrawn<sup>2</sup>: This is a candidate to whom an invitation has been sent, but then withdrawn, in writing, because there was no response after three reminders.
- 8. Not available<sup>2</sup>: This is a candidate who has changed employment.
- 9. Rejected<sup>2</sup>: This candidate has declined the invitation.
- 10. Replacement<sup>2</sup>: This candidate has recommended a colleague in his/her position.
- 11. Research: This candidate is researched with the aim of possibly changing status to "Invitation 2b sent".
- 12. TBD: This candidate is researched with the aim of possibly changing status to "Research".

<sup>&</sup>lt;sup>2</sup> The system subtracts marks, so that such candidates move to the bottom of the list.

The status of the Super-List, at the end of this process, is shown in Table 3 (see p. 17).

Table 3: AB Candidates ranked in order of decreasing score, as of Aug. 2016.

Ran 💌	Status <u></u>	Score
1	Accepted	874%
2	Accepted	854%
3	Accepted	851%
4	Accepted	850%
5	Accepted	842%
6	Accepted	839%
7	Accepted	835%
8	Accepted	828%
9	Accepted	828%
10	Accepted	819%
11	Accepted	814%
12	Accepted	812%
13	Accepted	<b>810</b> %
14	Accepted	801%
15	Accepted	796%
16	Accepted	780%
17	Accepted (if)	707%
18	Accepted (if)	705%
19	Invitation sent	664%
20	Invitation sent	649%
21	Invitation sent	635%
22	Invitation sent	627%
23	Invitation sent	597%
24	Invitation sent	589%
25	Enquiry sent	451%
26	Enquiry sent	446%
27	Enquiry sent	409%
28	Research	336%
29	Research	143%
30	TBD	137%

Ran <u></u>	Status <u></u>	Score
31	TBD	120%
32	TBD	117%
33	TBD	113%
34	TBD	112%
35	TBD	112%
36	TBD	106%
37	TBD	101%
38	TBD	99%
39	Research	74%
40	TBD	73%
41	TBD	61%
42	Rejected	-88%
43	Replacement	-90%
44	Affiliated	-90%
45	Replacement	-91%
46	Affiliated	-93%
47	Affiliated	-93%
48	Rejected	-93%
49	Not available	-94%
50	Affiliated	-94%
51	Invitation withdra	-94%
52	Rejected	-95%
53	Rejected	-96%
54	Not available	-98%
55	Replacement	-98%
56	Affiliated	-98%
57	Rejected	-99%
58	Affiliated	-100%
59	Affiliated	-100%
60		

As a result of the above procedure the 16 external members of the Advisory Board were finally selected.

# 4 Proceedings of the AB1

This chapter gives the proceedings of the Advisory Board Meeting 1 (<u>AB1</u>). The chapter will be partitioned into the AB1 Agenda items (see "Appendix A: Agenda of AB1 (Advisory Board Meeting 1)" Appendix A: Agenda of AB1 (Advisory Board Meeting 1).

## 4.1 Welcome/Introduction/Advisory Board

Nikos Frydas welcomed the AB members and went on to present briefly the procedure by

which the AB external members were selected. For the presentation see *Appendix B: Advisory Board presentation,* in p. 36.



Following that, each AB member introduced him/her-self.

#### **AB Internal Members:**

1.	Albena	Spasova	ICITA
2.	Alvaro	Ortigosa	UAM
3.	Christian	Castane	UM1
4.	Cormac	Callanan	ACONITE
5.	Evangelos	Markatos	FORTH
6.	George	Pallis	UCY
7.	Meltini	Christodoulaki	FORTH
8.	Nikos	Frydas	FORTH
9.	Ronan	Hardouin	INTHEMIS

NOTE: The names of the 16 external AB members are currently withheld.

#### 4.2 Short Introduction to MANDOLA

Evangelos Markatos from FORTH, the project leader, made a short introduction to the MANDOLA project activities:



- 1. Monitoring the on-line hate speech in the EU. The importance of this activity is nicely determined by Lord Kelvin: "If you cannot measure it you cannot improve it".
- 2. Frequently asked questions.
- 3. Legal:
  - a. What is hate speech?
  - b. Legal framework in EU member states.

For the presentation see Appendix C: Introduction to MANDOLA presentation, in p. 38.

#### 4.3 Technical Infrastructure

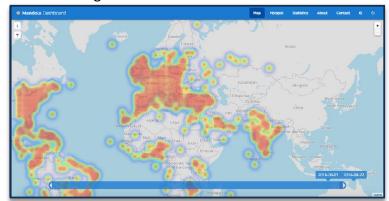
George Pallis from UCY, described the technical infrastructure needed to monitor the spread and penetration of on-line haterelated speech, as well as the

10:00-10:20	Welcome/Introductions/Advisory Board	Nikos Frydas
10:20-10:40	Short Introduction to MANDOLA	Vangelis Markatos
10:40-11:00	Technical Infrastructure	George Pallis
11:00-11:20	Definition of hate speech and Legal Framework $^{\mathrm{1}}$	Ronan Hardouin
11:20-11:40	Coffee Break	

necessary reporting tools that will connect citizens with the police.

The presentation briefly referred to the following:

- 1. Monitoring Dashboard
- 2. Reporting Portal
- Data Collection & Processing
- 4. Monitoring Dashboard Architecture
- 5. Data Analysis
- 6. Multi-lingual Corpus
- 7. Social Scientists
- 8. Smartphone app



The presentation gave rise to an interesting discussion. Issues discussed include the following:

- Importance and difficulty of measuring tweets & websites.
- Importance of the distinction of the culture and the language.
- Recent progress of artificial intelligence.
- Change of the meaning of words with times.
- Project database use for other categories of illegal content.

For the presentation see Appendix D: Technical Infrastructure presentation, in p. 41.

## 4.4 Definition of Hate Speech & Legal Framework

Ronan Hardouin, from INTHEMIS, described the work done so far on the Definition of Hate Speech. In particular, a great amount of work has been done on a

10:00-10:20 Welcome/Introductions/Advisory Board Nikos Frydas

10:20-10:40 Short Introduction to MANDOLA Vangelis Markatos

10:40-11:00 Technical Infrastructure George Pallis

11:00-11:20 Definition of hate speech and Legal Framework Ronan Hardouin

11:20-11:40 Coffee Break

comparative analysis of the following EU states:

- 1. Belgium
- 2. Bulgaria
- 3. Cyprus
- 4. France
- 5. Germany
- 6. Greece
- 7. Ireland

- 8. Netherlands
- 9. Romania
- 10. Spain

... for which 18 "potentially" illegal behaviours were identified.

Among the findings the following are included:

- Important disparities between legislations.
- Lack of proper transpositions of International and European legal instruments.
- Coexistence, at the domestic levels, between different provisions targeting close behaviours.

The presentation gave rise to an interesting discussion, which focused on the definition of hate speech, in general, and in particular in categorizing web content and tweets.

For the presentation see *Appendix E: Definition of Hate Speech & Legal Framework presentation*, in p. 44.

#### 4.5 Brainstorming Panel I

In this session, four questions were given to the AB. For each question, the members wrote their answers on sticky notes, which were then collected, read, displayed on the wall and recorder for processing.

11:40-13:00	Brainstorming Panel – current status and future threats	Vangelis Markatos
	Questions:	& Nikos Frydas
	If any, what seems to be the most pressing category in	
	hate speech today: LGBT? racism? migration? other?	
	<ul> <li>What do you expect to be the most important</li> </ul>	
	pressing issue in hate speech in 5 years from now?	
	<ul> <li>If you could pass one law about hate speech today</li> </ul>	
	(either national or in the EU), what would that law be	
	about? In particular, what do you think about	
	punishing hate speech whatever the motivating	
	victim's characteristics (physical, genetical,	
	psychological, philosophical, or behavioral)?	
	Are the reporting mechanisms of hate speech today	
	enough? If not, how would you improve them?	
	chough it not, now would you improve them:	

#### 4.5.1 Panel I / Question 1

**Question**: "What seems to be the most pressing category in hate speech today: LGBT?, racism?, migration?, or other?".

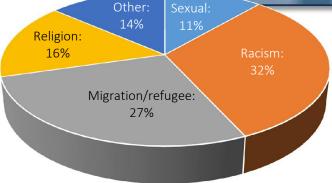
#### Answers: 3

- 1. LGBT:  $\frac{1}{2} + \frac{1}{2} = 1$
- 2. Racism:  $1 + \frac{1}{2} + 1 + \frac{1}{2} + 1 + 1 + 1 + 1 = 7$
- 3. Migration:  $\frac{1}{2} + 1 + 1 + \frac{1}{2} + \frac{1}{2} + 1 = 4\frac{1}{2}$
- 4. Depends on the region. CEE: LGBT [½], W. Europe: Migration [½] = 1
- 5. Anti-Islamic: ½
- 6. Refugee / asylum seeker:  $\frac{1}{2} + \frac{1}{2} = 1$
- 7. Religion:  $\frac{1}{2} + 1 + \frac{1}{2} + \frac{1}{2} = 2\frac{1}{2}$
- 8. Most pressing. Need to understand freedom & responsibility: 1
- 9. Other: 1
- 10. The general I?ck of a ??????<sup>4</sup> ~ what constitutes hate speech: 1
- 11. Sexual stereotypes: 1
- 12. Antisemitism: ½

The above findings may be grouped as following:







<sup>&</sup>lt;sup>3</sup> Every member has one 'vote'. Hence, if a member gives n answers (n=1,2,...) to a question, then each of the member's answers carries a weight of 1/n.

\_

<sup>&</sup>lt;sup>4</sup> Not clear

# MANDOLA D1.4

A. Sexual: 2½B. Racism: 7

C. Migration/refugee: 6

D. Religion: 3½E. Other: 3

#### 4.5.2 Panel I / Question 2

**Question**: "What do you expect to be the most important pressing issue in hate speech in 5 years from now?".

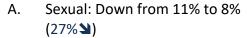
#### **Answers**:

- 1. Migration:  $1 + 1 + \frac{1}{3} + \frac{1}{2} + \frac{1}{2} = 3\frac{1}{3}$
- 2. Racism: 1 + 1 + 1 = 3
- 3. Xenophobia:  $\frac{1}{2} + 1 + \frac{1}{2} = 2$
- 4. Migration [½] in combination with increase of racism related to religion [½] and lack of integration: 1
- 5. Aliens: 1
- 6. Education of children who will be the future citizens to respect other's rights: 1
- 7. Islamophobia:  $1 + \frac{1}{2} + \frac{1}{3} = 1\frac{5}{3}$
- 8. I don't know: 1
- 9. LGBT: 1
- Afraid lack of knowledge to debate with responsibility: 1
- 11. Sexual stereotypes: ½
- 12. Hoaxes: 1
- 13. No change: 1
- 14. We risk creating too many hate speech laws sliding down to extreme censorship – the pressing need is their abolition ⊕: 1
- 15. Trump: ⅓

The above findings may be grouped as following:

- A. Sexual: 1½
- B. Racism/Xenophobia: 61/3
- C. Migration/refugee: 3%
- D. Religion: 2⅓
- E. Other: 6

Comparing the findings of this Question, with those of Question 1, the following findings emerge:

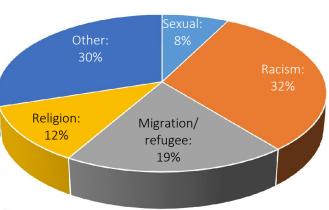


- B. Racism/Xenophobia: No change (32%)
- C. Migration/refugee: Down from 27% to 19% (30%

  ■)
- D. Religion: Down from 16% to 12% (25% )
- E. Other: Up from 14% to 30% (133% 7)







#### 4.5.3 Panel I / Question 3

**Question**: "If you could pass one law about hate speech today (either national or in the EU), what would that law be about?".

#### **Answers**:

- 1. EU law equivalent to US 1<sup>st</sup> Amendment to clarify boundary of <u>free speech</u>.
- 2. A law about <u>religion</u> (freedom & tolerance).
- 3. We <u>don't need</u> any more laws, we need other solutions.
- 4. Laws are <u>not</u> always the <u>solution</u>. More funding for research and education.
- 5. Humour law to avoid humour being considered as hate speech.

6. Start with building mechanisms to <u>IMPLEMENT</u> properly and fully whatever legislation

we have. Enforce better cooperation with authorities upon providers (F/B, YouTube).

- 7. I would pass the <u>anti-hate speech</u> law. I'm still waiting for mandola's definition of hate speech, though ☺.
- 8. Law about regulation. <u>ISPs</u> to have more responsibility in controlling content and for social media to have the obligation to enhance reporting mechanisms.
- 9. Give equal rights to LGBT.
- 10. Not allow <u>social media</u> to publish hate speech content.
- 11. <u>Clear definition</u> combined with social service as sanction for hate speech for individuals' effective sanction. Aggravating circumstances for hate speech of organisations.
- EU law → a <u>clear definition</u> on hate speech with harmonise sanction and an obligation for European countries to comply.
- 13. One law = Reduce +  $\underline{\text{simplify}}$ .
- 14. Prohibition of incitement of hatred in the employment context: Harassment of workers due to certain grounds (sexism, racism, homophobia) or declarations of not hiring individuals belonging to certain groups, or discouraging them from application to certain positions.
- 15. I would encourage positive speech.
- 16. Emigration + racism.
- 17. To criminalize <u>false news</u> making, from entrance right parties / political reasons.
- 18. A law fully transposing the framework decision on <u>racism</u>, to all found in Article 2A of the EU Charter for Fundamental Rights.
- 19. One European law to fight against a common approach of hate repression.
- 20. <u>Facebook</u> should allow LE and HATE get all requested data.



The answers above can be categorized in more than one ways. One such way is the following:

A. Freedom of speech: 4 (20%)

B. Clear/simple definition of hate speech: 4 (20%)

C. No need for more laws: 3 (15%)

D. Internet industry responsibilities: **3** (15%)

E. Racial discrimination: 2 (10%)
F. Legislation about religion: 1 (5%)
G. Sexual discrimination: 1 (5%)

H. Workplace discriminations: 1 (5%)

I. Spreading 'false news': 1 (5%)

#### 4.5.4 Panel I / Question 4

**Question**: "Are the reporting mechanisms of hate speech today enough? If not, how would you improve them?".

#### **Answers:**

- 1. No, not enough. Establish and a code of conduct for FB, YouTube, Instagram, regarding reporting.
- 2. Not familiar with reporting. I suppose that this means that they must be improved. Diffusion of relative info. Education.
- 3. NO! Establish different ?????<sup>5</sup> of hate speech and not ???????? ???????<sup>5</sup>.
- 4. The mechanisms that exist should not overlap with any other. These mechanisms should also be limited to authorities they can act on referred incidents.
- 5. No improvement with Al.
- 6. The current reporting mechanism isn't enough. We need more educational measures on hate and also to teach that free speech comes with responsibilities.
- 7. Creation of a European reporting Centre lead by Europol + one report centre by country linked to this European Centre.
- 8. Educate internet user (i.e. you) in school about reporting tool.
- 9. Basta to wasting money of the tax payers. Prevent crimes not words! ☺
- 10. No! No idea how.
- 11. Make it easier to ANONYMOUSLY report hate speech.
- 12. Feedback should be given to the user who reported about the actions that were undertaken.
- 13. Active preventive approach of ISP liability.
- 14. Each country should have a reporting point for hate speech. The answers to the report should be rapid to remove illegal content.
- 15. No, you need a specialized unit, to deal with citizens reports and to educate citizens.
- 16. Current reporting "HOTLINE", concept is enough. BUT: Would need far greater resources, technology, training AND security for personnel.
- 17. Not enough: Joint cooperation CSOs, national Government and IT companies. Build capacities of monitors according [to] European standards so that to have comparable data. Involvement of law enforcement.
- 18. Reporting mechanism should be imposed with more sophisticated techniques automatic alert systems.

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**Brainstorming Panel I** 

speech today enough?

Are the reporting mechanisms of hate

Reporting

If not, how would you improve them?

th
nough. BUT: Would need far greater
ity for personnel.
onal Government and IT companies. Build
pean standards so that to have comparabl

<sup>&</sup>lt;sup>5</sup> Not clear

- 19. More automatization to detect hate speech. Reporting mechanism that provide feedback to users, and ...... Guide them to find support. Better coordination among organizations, companies daily w/ Reports → Identify Best Practices.
- 20. No. Reporting mechanisms are not sufficient. Improve them through the research of AI / Machine Learning.

#### 4.6 Brainstorming Panel II

In this session, four questions were given to the AB. For each question, the members wrote their answers on sticky notes, which were then collected, read,

14:00-15:00	Responding to on-line hate speech - FAQs <sup>2</sup> Best Practice Guide  Discussion:  What are considered the best-of-breed responses to hate speech online?  What are the difficulties for industry to respond in this area? Complexity? Legality, Liability? Other?  Are there useful working models for this space: INHOPE? INACH? Other?  Challenges for current reporting points responding to hate speech?	Cormac Callanan, Vangelis Markatos & Nikos Frydas
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**Brain Storming Panel II** 

respond in this area?

Complexity?Legality, Liability?

· Other?

What are the difficulties for industry to

displayed on the wall and recorder for processing.

#### 4.6.1 Panel II / Question 1

**Question**: "What are the difficulties for industry to respond in this area? Complexity? Legality, Liability?, or Other?".

#### **Answers**:

- 1. Goodwill and Commitment.
- 2. <u>Authority</u>, Validity, <u>Cost</u>, <u>Liability</u>.
- 3. Lack of <u>legal clarity</u>, Misunderstanding of what constitutes Internet industry and who may be responsible, <u>Complexity</u> of hate speech decisions, Cross-jurisdictional nature of services.
- 4. Legality.
- 5. The state <u>shifting</u> its <u>responsibility</u> to industry.
- 6. <u>Freedom of speec</u>h.
- 7. Lack of <u>understanding</u>, knowledge, especially for SMEs. Lack of strong regulation to oblige them to comply. Lack of good "incentives" to take this seriously.

8. Enforcement: Industry <u>should withdraw</u> from removing material unless found illegal by court or on the demand of state prosecutors, not on the basis of their codes of conduct.

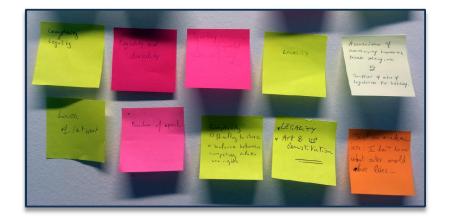
- Liability "good
  Samaritan paradox".
  Cross-border operation
  versus national legal
  frameworks.
- 10. Other priorities dealing with hate speech is not their core business, so not a priority.
- 11. <u>Complexity</u>: Conflict btw "community standard" and perception of people who report.



12. Legality: They are not judge! They can't know what an illegal content is.

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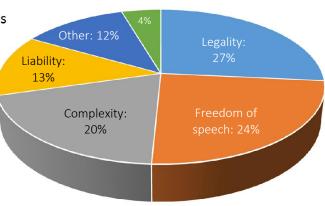
- 13. Complexity. Legality.
- 14. Legality and liability.
- 15. <u>Liability</u>, <u>freedom of speech</u>, <u>cultural feelings</u>.
- 16. Legality.
- 17. Accusation of overstepping boundaries, private policing, etc. Terrified of intro of legislation for <u>liability</u>.



- 18. Lack of interest.
- 19. Freedom of speech.
- 20. <u>Complexity</u>. Difficulty to strike a balance between competing values and rights.
- 21. <u>Legality</u>. Article 2 US Constitution.
- 22. Just an academic here: I don't know what outer world looks like.

The responses above can be categorized as following:

- A. Legality:  $1+1+1+\frac{1}{2}+\frac{1}{2}+\frac{1}{3}+\frac{1}{2}=\frac{5}{6}(27\%)$
- C. Complexity/Cost:  $1 + \frac{1}{2} + 1 + \frac{1}{3} + \frac{1}{2} + \frac{1}{2} + \frac{1}{2} = \frac{4^2}{3} (20\%)$
- D. Liability:  $\frac{1}{2} + 1 + 1 + \frac{1}{3} = \frac{2\%}{3}$  (13%)
- E. Other:  $\frac{1}{3} + 1 + 1 = \frac{21}{3}$  (12%)
- F. Don't know: **1** (4%)

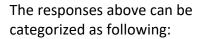


#### 4.6.2 Panel II / Question 2

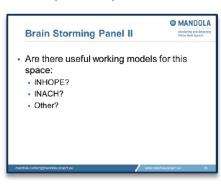
**Question**: "Are there useful working models for this space: INHOPE?, INACH?, Other?".

#### **Answers**:

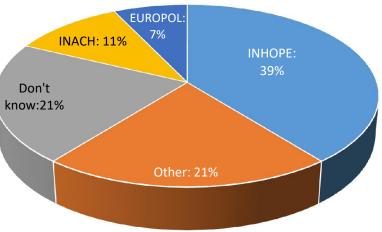
- 1. <u>INHOPE</u>: 1+1+1+1
- 2. I am all ears to learn and apply back home: 1
- 3. Not useful working models: 1
- 4. Not familiar with these models: 1
- Hate speech usually directed at specific individuals, no new/emerging user empowerment approaches/tools: 1
- 6. <u>Je ne sais pas</u> ⊕: 1
- 7. OTHER! The topic is too specific: 1
- 8. EUROPOL, C3I: 1
- 9. Yes INHOPE / INACH type models are a useful starting point, but these need considerable reworking (with appropriate legislative backing) to be workable and effective: 1
- INHOPE. Not exactly familiar enough to suggest something specific.
- 11. <u>INACH</u>. Mandola reporting portal:



- A. INHOPE:  $4 + \frac{1}{2} + 1 = \frac{5}{2}$  (39%)
- B. Other: 1 + 1 + 1 = 3 (21%)
- C. Don't know: 1 + 1 + 1 = 3 (21%)
- D. INACH:  $\frac{1}{2} + 1 = \frac{1}{2} (11\%)$
- E. EUROPOL/C3I: 1 (7%)







#### 4.6.3 Panel II / Question 3

**Question**: ""What are the Challenges for current reporting points responding to hate speech?".

#### **Answers**:

- 1. To <u>assess</u> hate speech. To protect <u>free speech</u> while countering hate-related comments.
- 2. The Internet <u>Trans border</u>. Speech & <u>Cultural</u> differences.
- 3. Absence of <u>clarity</u> about what hated speech is, and it's a good thing too.
- 4. To be able to <u>action the report</u>. To have real impact. If non-profit, HR & <u>financial</u> resources.

  Sustainability. <u>Coordinate</u> their efforts with other stakeholders in the field.
- 5. <u>Legal</u> complexity. <u>Resources</u>. Inability to take decisive action to have content <u>removed</u>. Especially <u>across jurisdictions</u>.
- 6. No <u>follow up</u> procedures in place. So even if it is reported no measures are taken.
- 7. <u>Funding</u>. <u>Legal</u> uncertainty. <u>International cooperation</u> versus cultural contexts.
- 8. Verification of information. Lack of service support for those who are targeted → consequences → under-reporting.
- 9. Lack of <u>quick response</u> from the part of enforcement authorities. Lack of instruments for systematic <u>monitoring</u>.
- 10. Analysis & Legality.
- 11. <u>Legality</u> or illegality of ??? ??? Responsibility what <u>follow up</u> to give?
- 12. The <u>legality</u> regarding the removal of illegal content.
- 13. People do not <u>report</u> hate speech.
- 14. Legal. Financial.
- 15. On time reporting. Dissemination. Actions for prosecutions.
- 16. Privacy. Data protection. Copyright <u>law</u>. Hate speech definition (sorry, joke).
- 17. Doing what people are <u>aware</u> when they have hate speech.
- 18. Funding.
- 19. Determine <u>legal</u>/illegal. <u>Analyse</u>. Report to political level. PPP.

The responses above can be categorized as following:

- A. Legal issues:  $\frac{1}{2} + \frac{1}{4} + \frac{1}{3} + \frac{1}{2} + \frac{1}{4} + \frac{1}{4} + \frac{1}{4} + \frac{1}{4} = 5(\frac{1}{12})$
- B. Reporting/Analysis:  $\frac{1}{2} + 1 + 1 + \frac{1}{2} + \frac{1}{2} + 1 + \frac{1}{2} = 5$
- C. Effectiveness:  $\frac{1}{3} + \frac{1}{4} + \frac{1}{4} + \frac{1}{4} + \frac{1}{4} = \frac{3(7/12)}{12}$



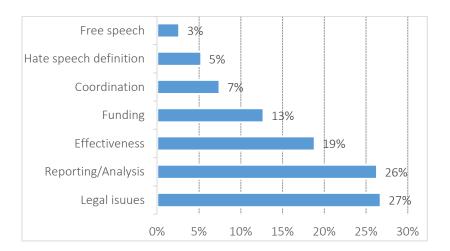




D. Funding:  $\frac{1}{3} + 1 + \frac{1}{2} + \frac{1}{3} + \frac{1}{4} = 2(5/12)$ E. Coordination:  $\frac{1}{2} + \frac{1}{3} + \frac{1}{4} + \frac{1}{3} = 1(5/12)$ 

F. Hate speech definition: 1

G. Free speech: ½



#### 4.6.4 Panel II / Question 4

**Question**: "When does Hate Speech lead to Hate Crime? What conditions to you need for hate crime to occur after hate speech?".

#### **Answers**:

- 1. Research has shown that there is a relation between hate-speech and hate-crime however, this question seems to be an open problem.
- Lack of response to stop it at an early stage leads to a chain of hate speech message that encourage to go further.
- 3. Conspiracy theory.
- 4. Hate crime has been decided before the hate speech. Hate speech is the warning.
- 5. Fear & Ignorance.
- 6. When it heard and believed.
- 7. Transitional economically poor societies with a domineering religious and political propaganda.
- 8. Not necessarily but cultivates the social acceptance (not reacting) to hate crime. Legitimates crime.
- 9. Radicalization.
- 10. Passive speeches. Political recuperation. Fragile people. Speech + image. Mass media repetitions.
- 11. When it is sustainable.
- In cases when no one reacts to hate speech and informs the responsible bodies.
- 13. Fundamentalism.



**Brain Storming Panel II** 

occur after hate speech?

When does Hate Speech lead to Hate

What conditions do you need for hate crime to

#### 5 Conclusions & Lessons Learned

This chapter gives the conclusions and lessons learned from AB1.

The size of the AB (16 external and 9 internal members) appears to be working very well, as the time available (6.5 hours gross time) allowed each member to be able to contribute more than one times. If space allows, AB2 may grow to 20+9 members.

Some topics, if presented adequately, may benefit from an AB debate, but the time available would allow only one (perhaps two) such cases.

The 'sticky-notes' brainstorming sessions are very productive and allow for the collection of hard evidence from each member. In AB1 it was possible to conduct eight such sessions. The results are available in the current report (§4.5 in p. 21 and §4.6 in p. 28).



# 6 Appendix A: Agenda of AB1 (Advisory Board Meeting 1)



# First MANDOLA Advisory Board Meeting - AGENDA

#### October 5, 2016

European Office of Cyprus, Rue du Luxembourg 3, 2nd floor B-1000 Brussels

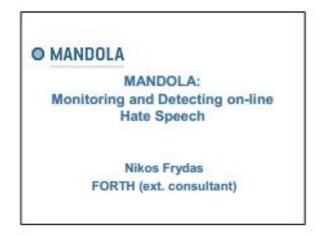
	Europeum Office of Cyprus, had au Euxembourg 5, 2nd floor b-1000 brussels	
10:00-10:20	Welcome/Introductions/Advisory Board	Nikos Frydas
10:20-10:40	Short Introduction to MANDOLA	Vangelis Markatos
10:40-11:00	Technical Infrastructure	George Pallis
11:00-11:20	Definition of hate speech and Legal Framework $^{\mathrm{1}}$	Ronan Hardouin
11:20-11:40	Coffee Break	
11:40-13:00	<ul> <li>Questions:</li> <li>If any, what seems to be the most pressing category in hate speech today: LGBT? racism? migration? other?</li> <li>What do you expect to be the most important pressing issue in hate speech in 5 years from now?</li> <li>If you could pass one law about hate speech today (either national or in the EU), what would that law be about? In particular, what do you think about punishing hate speech whatever the motivating victim's characteristics (physical, genetical, psychological, philosophical, or behavioral)?</li> <li>Are the reporting mechanisms of hate speech today enough? If not, how would you improve them?</li> </ul>	Vangelis Markatos & Nikos Frydas
13:00-14:00	Lunch Break	
14:00-15:00	Responding to on-line hate speech - FAQs <sup>2</sup> Best Practice Guide  Discussion: What are considered the best-of-breed responses to hate speech online? What are the difficulties for industry to respond in this area? Complexity? Legality, Liability? Other? Are there useful working models for this space: INHOPE? INACH? Other? Challenges for current reporting points responding to hate speech?	Cormac Callanan, Vangelis Markatos & Nikos Frydas
15:00-15:20	Coffee Break	
15:20-16:15	Discussion (continued)	
16:15-16:30	Closing session	

<sup>&</sup>lt;sup>1</sup> See D2.1: Intermediate Report - Definition of Illegal Hatred ..., in http://mandola-project.eu/publications/.

www.mandola-project.eu

<sup>&</sup>lt;sup>2</sup> See *D4.1: FAQ on Responding to on-line hate speech*, in <a href="http://mandola-project.eu/publications/">http://mandola-project.eu/publications/</a>.

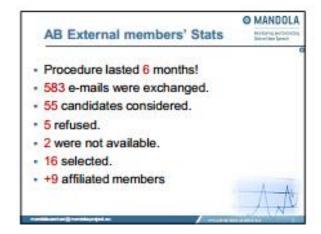
# 7 Appendix B: Advisory Board presentation

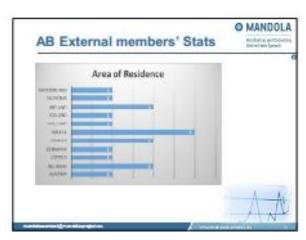










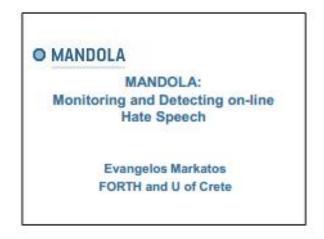






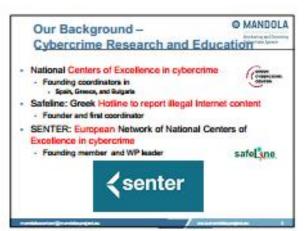


### 8 Appendix C: Introduction to MANDOLA presentation



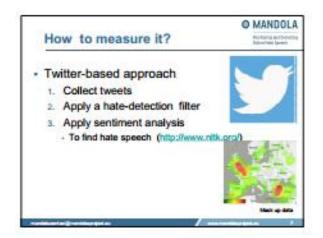


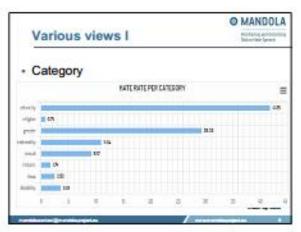




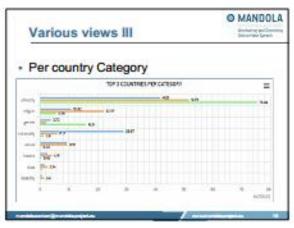






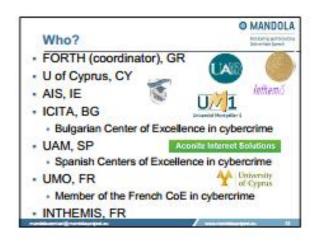










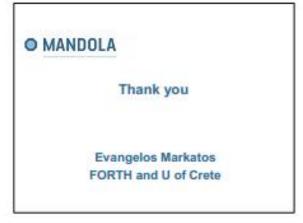




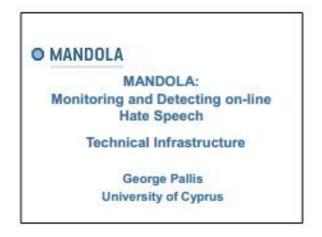


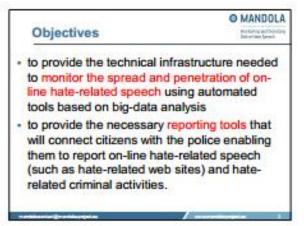






### 9 Appendix D: Technical Infrastructure presentation







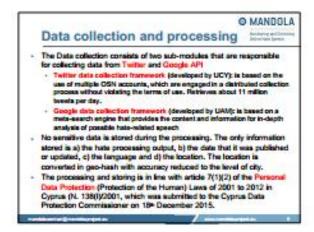


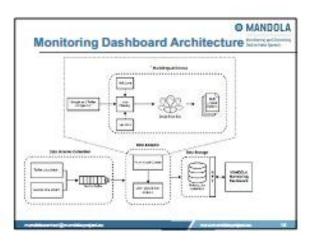


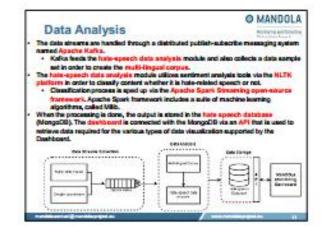


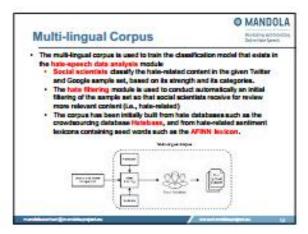




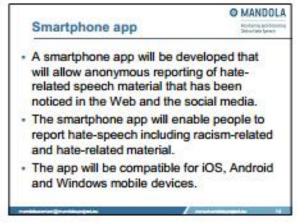






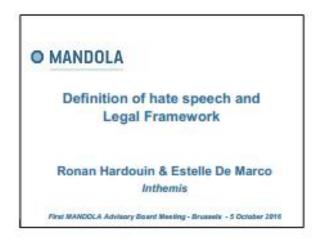


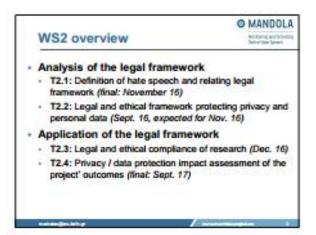


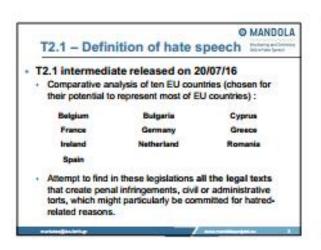


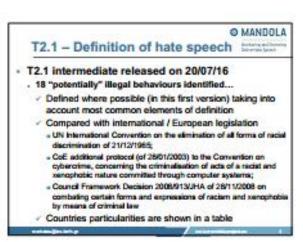


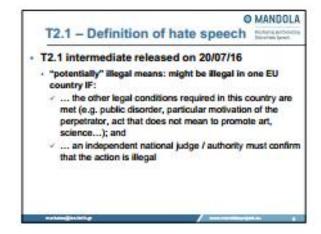
# 10 Appendix E: Definition of Hate Speech & Legal Framework presentation

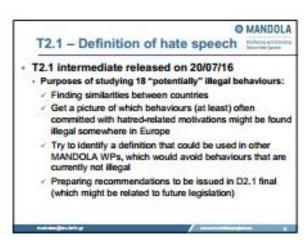












#### @ MANDOLA

### T2.1 - Definition of hate speech

- 18 ? in short illegal in all or almost studied States:
- ery charms
  - Publicly inciting hatred or violence or discrimination directed against a group of persons or a member of such a group, based on any ground or certain characteristics of the victim
  - Making available to the public xenophobic or racist material which incites hatred or violence or discrimination, or which promote hatred, discrimination, or violence, through a computer system
  - Publicly insulting a person or a group of persons based on any ground or certain characteristics of the victim;
  - Public defamation, based on any ground or certain characteristics of the victim:
  - Direct or indirect discrimination, including harassment, in certain specified areas, by reason of some characteristics of the victim

### T2.1 - Definition of hate speech

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- 18 ? totally or partly illegal in a majority of these States:
- · Establishing / participating in organisations that promote or incite
  - discrimination, hatred or violence (CC) · Publicly condoning, denying, or grossly trivialising crimes against
  - peace, of genocide, against humanity and war crimes (WM/CC) · Sending of grossly offensive and/or indecent or obscene or menacing character messages (WMCC)
  - Public incitement to commit any offence or crime (WM/CC)
  - · Threatening a natural person, motivated by racism or xenophobia, through a computer system.
  - · Illegal motivation as an aggravating circumstance (all or certain
  - Insult to religion or God.

WM: whatever the motivation are CC: based on certain victim's characteristics

#### O MANDOLA

#### T2.1 - Definition of hate speech

- 18 ? totally or partly illegal in a minority of these States:
  - Sending a content which can cause annoyance, harassment and / or needless anxiety to another person, which the sender knows to be false (WM)
  - Promotion or public incitement to hastility or violence between communities (WM/CC)
  - Recording of images of the commission of a crime or offence against a person (WM)
  - · Realising a montage with the talk or the images of a third party without his or her consent, if it is not obvious that it is a montage or if it is not specified that it is a montage (WM)
  - To misuse / usurp someone else's identity (WM)

### O MANDOLA

### T2.1 - Definition of hate speech

- T2.1 First outcomes Important disparities between legislations:
  - Most of transpositions of international and European instruments have not been done the same way, in addition to the fact that most countries provide for additional prohibitions
  - Example (one of the most common offence): Incitement to hatred or violence, directed against a group of persons / a person determined on the basis of their race, national or ethnic origin, and religion", (eventually) if the incitement is either carried out in a manner likely to disturb public order or is threatening, abusive or insulting (CFD 2008/913/JHA)

#### MANDOLA

#### T2.1 - Definition of hate speech

- T2.1 First outcomes Legislations disparities
  - Example "incitement to hatred / violence" (follow up)
  - a 10 countries criminalise the incitement to hatred, but only 8 of them criminglise the incitement to violence:
  - 8 countries additionally criminalise the incitement to discrimination (not mentioned in the CFD, but in the International Convention and in the additional protocol to the Convention on cybercrime)
  - Only 3 countries impose an additional condition, and therefore only prohibit the public incitement to hatred if it is either carried out in a manner likely to disturb public order (2 countries), or public peace (1 country), or if it is threatening, abusive or insulting (1 country, alternatively to the disturbing of public order).

### MANDOLA

#### T2.1 - Definition of hate speech

- T2.1 First outcomes Legislations disparities
  - Example "incitement to hatred / violence" (follow up)
    - Additional punishable motivations
    - 6 countries: sexual orientation
    - 4-5 countries: descent (CFD)/origins; disability; sex or gender
    - 3 countries: sexual or gender identity
    - 2 countries: colour (CFD); nationality, ideology or beliefs

Might be found in 1 country (or another) only: political or philosophical beliefs; familiar situation; age; civil status; birth; fortune; language; state of health; illness; physical or genetic characteristics; membership of the travelling community; social origins; any ground.

#### MANDOLA

### T2.1 - Definition of hate speech

#### T2.1 - First outcomes

- Lack of proper transpositions of International and European legal instruments:
  - Disparities that are noticed are often, firstly, the result of a lack of proper transposition of International and European instruments.
  - For ex., only 1 country (Cyprus) fully criminalises the public condoning, denying or grossly trivialising crimes against peace, of genocide, against humanity and war crimes directed against a group / a person defined by reference to race, colour, religion, descent or national / ethnic origin (2008/913/JHA).
  - The other countries punish parts of it (ex.1: Holocaust deny; ex.2: to justify, deny or grossly palliate a crime committed against peace and humanity)

#### **O MANDOLA** T2.1 - Definition of hate speech

#### T2.1 – First outcomes

 Coexistence, at the domestic levels, between different provisions targeting close behaviours:

The transposition of international and European texts into domestic law, where sometimes some provisions relating to hatred do already exist, is often done without prior overall reflection aiming at creating a coherent and harmonised legal framework. It leads to the co-existence of several provisions criminalising very close behaviours.

#### O MANDOLA

#### T2.1 - Definition of hate speech

#### T2.1 – First conclusions

- · Difficulty to provide a list of behaviours that are prohibited in all the studied member States (unless reducing this list to a very limited number of illegal acts)... therefore difficulty to provide a simple and short definition;
- Non-equal treatment between victims, even legal insecurity, since one action might be punished or not depending on the characteristics of the victim that based the action, in one context or the other, even in one single country, and depending on the country that will be competent to judge the

#### O MANDOLA T2.1 - Definition of hate speech

#### T2.1 – First conclusions

- · Interesting study that already enables to question the advisable border between legal and illegal actions - for ex.:
- Legitimacy of the discrimination between victims in terms of protection against hatred, depending on their particular characteristics (public incitement to hatred is not prohibited everywhere where committed for the same grounds, while some countries - such as Romania prohibit the behaviour whatever its motivations are).
- Prohibition of insult to religion / God (and not only believers, strictly), which may have consequences on the freedom to criticise ideas and opinions (pillar of a democratic society).

#### MANDOLA

### T2.1 - Definition of hate speech

#### T2.1 – Final deliverable

- Will include an attempt to a simplified definition of illegal hate speech (ongoing);
- · Will include a deeper analysis of the right to freedom of expression:
- · Should include recommendations to policy makers, based on
- · Any comment or wish for a particular focus of the analysis are

# 11 Appendix F: Brainstorming Panel I / Question 1





# 12 Appendix G: Brainstorming Panel I / Question 2





# 13 Appendix H: Brainstorming Panel I / Question 3



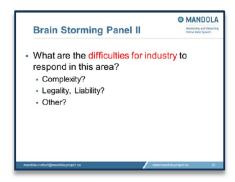


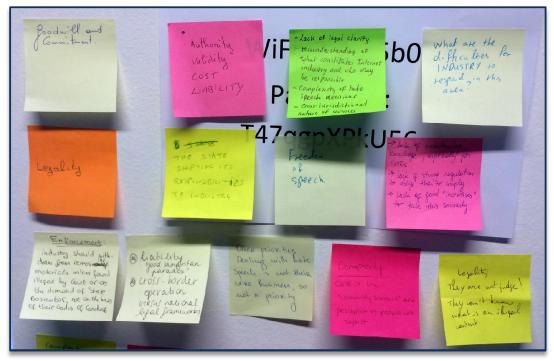
# 14 Appendix I: Brainstorming Panel I / Question 4

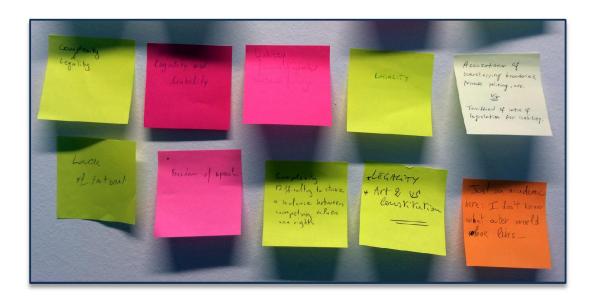




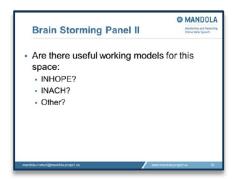
# 15 Appendix J: Brainstorming Panel II / Question 1







# 16 Appendix K: Brainstorming Panel II / Question 2





# 17 Appendix L: Brainstorming Panel II / Question 3







# 18 Appendix M: Brainstorming Panel II / Question 4

